CONFIDENTIAL.

NATIONAL WAR MEMORIAL HEALTH FOUNDATION:

Received 13 L
For Attention
UNDATTON;
Answerp

(Item 2(a) of Agenda for National Executive Committee meeting on 21st December, 1948, refers).

REPORT OF STAFF SUB-COMMITTEE TO THE NATIONAL TEXECUTIVE OF THE NATIONAL WAR MEMORIAL HEALTH FOUNDATION.

FOUNDATION'S ORGANISATION.

The sub-Committee has fully considered the staffing of the Foundation in relation to present commitments and to the present financial position, which is more than sufficient to carry out those commitments if staff and overhead expenses can be reduced. It is satisfied that the Foundation's present funds do not permit of the retention of a Regional staff which was built up mainly at the instigation of Sir Ernest Oppenheimer's appeal organisation on the grounds then put forward by that organisation that such staff was essential for the prosecution of the appeal which he proposed to make - which appeal was never made. Nor do the funds permit of a Headquarters staff designed to carry out the work of the Foundation as planned when financial under-writing, as the result of that intended appeal, was expected.

The sub-Committee has, therefore, sought to find the minimum of staff which will be necessary to maintain and to develop the Foundation over the next year or two. In its search it has had in mind (1) the necessity for the maintenance of the National character of the Foundation, and (2) the maintenance of the Regional aspect of the National Foundation especially in those Regions where projects - essential to the development of the Foundation - are now under way. Particular attention has been paid by the sub-Committee to the advice received from various Regional Chairmen regarding future developments and staff needs.

The sub-Committee has based its recommendations on the assumption that:-

- (1) The Foundation intends to proceed with its projects at MOROKA, GOODWOOD, PORT ELIZABETH, PRETORIA (European), and in the CISKEI, with the employment of certain Social Welfare workers; with the Roll of Honour, and with possible Provincial Rolls; with the Bursary programme and with the suggested health education Trust; with existing financial assistances; and with the Bulletin and promotive health digest.
- (2) The approach to the Prime Minister for a substantial grant to the National War Memorial will be completed at once.
- (3) A National Appeal may or may not be proceeded with until the various visual projects are obviously in hand.

The first conclusion of the sub-Committee is that a Director is essential if the National nature of the Foundation is to be maintained, and if (what seems to be a necessary) close contact with Government is to be ensured. The sub-Committee is clear, however, that the Foundation cannot afford to pay, as funds stand at present, £2000 p.a. for a Director.

The second conclusion of the sub-Committee is that Headquarters staff must be cut to the minimum necessary to maintain and to develop the Foundation along the lines indicated above, while Regional staff cannot be carried under present conditions

/except

except in so far as such staff is necessary for actual Regional projects.

Along these lines, your sub-Committee recommends:-

- 1. DIRECTOR. That the services of Dr. Donnolly be retained at a salary of £1,500 p.a. as from 1st January, 1949, to be mutually agreed upon; and that his salary be lifted again to £2,000 p.a. if and when the Government acceeds to the request of the Foundation for a grant to the National War Memorial of £250,000, or of £10,000 a year.
- 2. H.Q. STAFF shall comprise:-

Director National Secretary/	£1500 900	p.a.
Accountant. Technical and Publicity	550	11
Officer. Bookkeeping Assistant Typistes (Two) Native Clerk	400 800 125	tt 11 11
	£4275	

Plus normal general office expenses.

All National Headquarters staff whose services thus become redundant to be given one month's notice of termination of service as from 1st January, 1949, i.e. to leave the Foundation's service at 31st January, 1949. In the case of senior officials, i.e. the present National Secretary or Accountant, and Technical Officer or Publicity Officer, the notice period not to exceed three months as from 1st January, 1949.

All accrued leave to be taken before termination of service, pro rata leave being allowed in the case of employees with more than twelve months completed service.

- 3. REGIONS. The Regions may retain existing staff if they consider it to be required for appeal and similar purposes until:-
 - (a) The reply from the Government is received;
 - (b) Existing appeal commitments conclude;
 - (c) 31st March, 1949.

The position of such Regional staff to be considered when the first of these events occurs. Thereupon, the provisions of (2) above, including the taking of leave, will apply to those members of the staff whose services are no longer required, Regional Organisers being subject to three months' notice and other Regional staff to one month's notice of termination of service, given as soon as possible after the occurence of (a) (b) or (c) above.

C.C.P.ANNING (Convenor, Chairman, National Executive Committee)
E.P. HARTSHORN (Chairman, National Finance Committee)
C.E.D. ENOCH (Chairman, Wits. & S. Transvaal Region and member National

Finance Committee)

G.C. JENNINGS (National Finance Committee).

JOHANNESBURG. 10th December, 1948. NATIONAL WAR MEMORIAL HEALTH FOUNDATION.

NATIONAL EXECUTIVE COMMITTEE ..

NOTICE OF MEETING.

Notice is given that the next meeting of the National Executive Committee will be held in the Foundation's Offices, Hut No. 8, Union Grounds, Johannesburg, on TUESDAY, 21ST DECEMBER, 1948, at 4.30 p.m. The agenda includes items left over from the previous meeting of the Committee.

The recommendations of the Staff Sub-Committee, vide Item 2(a) below, will be posted to members of the National Executive Committee on 10th December, 1948. Would Regional Chairmen please arrange for special meetings of their Executive Committees to consider the three documents comprising Item 2 so that the Regions' views may be in my hands in time for consideration by the National Executive Committee on 21st December, 1948?

(Note by Director: Arising out of 2(b) below and the "Objects" Sub-Committee's recommendations, it is reported for information that informal, provisional and satisfactory discussions have already been held with the Secretary for Social Welfare and the Acting Secretary for Education. A further round-table talk between Government Secretaries concerned and representatives of the Foundation will be held before the approach to Dr. Stals: after which the memorandum for the Prime Minister, amended as may be necessary by the Executive Committee, will be sent to Dr. Malan).

This is a very vital meeting and all members are urged to make every endeavour to attend.

(A. NORTON)

NATIONAL SECRETARY.

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Hut No. 8, Union Grounds, Johannesburg. 7th December, 1948.

AGENDA.

- 1. Confirmation of Minutes.
- 2. Foundation's Organisation. (Arising from last meeting.)

To consider:-

- (a) Report of Staff Sub-Committee (to be posted to members on 10/12/48)
- (b) Report of "Objects" Sub-Committee, Appendix "X".
- (c) Memorandum for Prime Minister. Draft, embodying (a) and (b) above, as per Appendix "Y".
- 3. Government Grant. To report receipt of balance of Government Grant.
- 4. Johannesburg Municipality's Grant. To report receipt of £15,000 grant-in-aid.

- 5. Finance Committee. To consider routine recommendations Items 2, 4/8 of Finance Committee minutes of meeting
 9/11/48, as per Annexure 'A' to agenda for Executive
 meeting 23/11/48.
- 6. Technical Advisory Committee.
 - (a) Foundation Health Fields in the Ciskei. To confirm authority to Region to proceed.
 - (b) Dagbreek Home. To report.
 - (c) Report (Minutes of next meeting) To be tabled.
- 7. Welfare Organisations Act No. 40 of 1947. Director to report on question of registration.
- 8. National Health Council: Integration. Director to report.
- 9. Board of Trustees. Mrs. Norma Pienaar, proceeded overseas.
- 10. Roll of Honour. Letter from Professor Oxley.
- ll. 'Health Minutes' by Dr. Anning. Public Relations Officer to report.
- 12. Visit to East London by Public Relations Officer. Mrs. Lean to report.
- 13. Christmas and New Year Holidays.
- 14. United Party Fighting Fund. To report action taken.
- 15. Rockefeller Foundation. Director to report:

Hitch !

- (a) Visit of Dr. John Grant and Dr. Bruce Wilson.
- (b) Correspondence exchanged with Mr. John Rockefeller III.
- 16. General.

Abby. "X".

NATIONAL WAR MEMORIAL HEALTH FOUNDATION.

REPORT TO THE NATIONAL EXECUTIVE COMMITTEE.

FOUNDATION'S OBJECTS VIS-A-VIS FUTURE POLICY.

The terms of reference of the "Objects" Sub-Committee appointed by the National Executive Committee on 23rd November, 1948, are as follows:-

"To examine the Foundation's objects within the ambit of its Constitution and to consider the desirability or otherwise of amending such objects, or even of amending the Constitution as may be necessary; thereafter, to draw up the memorandum for the Prime Minister and to submit a full report to the Executive Committee as soon as possible, due allowance being made for the time needed for the necessary consultations with, e.g. the ex-service organisations."

In giving the matter their very carnest consideration, the Sub-Committee has taken into account a number of proposals, notably from Mr. Pentz and Colonel Sayer both to the effect that the Foundation should in future concentrate on increasing the supply of trained personnel as a central theme, and in Colonel Sayer's proposal, by adopting as its main project the Natal University's proposed Faculty of Medicine for Non-Europeans as a national objective, supplemented by continuation of the Foundation's present bursary programme for both Europeans and Non-Europeans. He also suggested that the Roll of Honour and Shrine of Memory might be incorporated in the proposed buildings of the "National War Memorial Faculty of Medicine". For various reasons, however, the Sub-Committee considered that the adoption of a Medical Faculty in Natal would not be satisfactory as a national objective. In particular, it was felt that such a Faculty would be regarded by the public as a Provincial venture and that it might therefore have no "sales value" to the country at large.

Mr. Pentz suggested further that a central theme, as above, plus the issue of popular 'scientific' information via our bulletin, plus additional specific promotive health objects in the future, would be our safest means of not overlapping with other voluntary organisations and/or Municipal, Provincial or Government departments.

In all the circumstances, the Sub-Committee recommends:-

- (1) That the Foundation stand by all its present commitments in regard to bursaries; and, furthermore, that a national scheme for specific bursaries, approximately half for Europeans and half for Non-Europeans, be evolved; to be established as "The National War Memorial Health Education Trust" or under some other more suitable title. The Sub-Committee considers that this scheme would be agreeable to the Government and would "sell" to the public, provided it is dealt with specifically and provided our appeal to the Prime Minister is successful. The suggestion is that a Committee, including representatives of all interested Government Departments and of the Universities, should be formed for the purpose of drawing up a specific bursary programme.
- (2) That the Foundation continue with the preparation of the National Roll of Honour, to be housed in the House of Assembly; and that, in addition, Provincial Rolls of Honour be prepared and located in the capital of each Province.

- (3) That the Foundation stand by all its present commitments in regard to financial assistance to promotive health projects of other organisations, but not to take on any further commitments in this regard.
- (4) That the Foundation proceed with its own specific schemes in Promotive Health by standing by all Social Welfare Workers actually appointed, or to be appointed in the near future, namely:-

The European Social Welfare Worker (Natal Inland Region);
The Native Social Welfare Worker (Cape Eastern Region);
The Native Worker at the Vegetable Club,
Lady Selborne, (Northern Tvl. Region);

. . Supervisors at both Goodwood and Moroka Centres.

But no others for the present.

(5) That, so far as the Foundation's other specific projects are concerned, namely:-

Moroka Community Centre,
Goodwood Community Centre,
European Rest Centre at Pretoria.
The Native Community Centre at Port Elizabeth,
and
The Foundation's "Health Fields" in the Ciskei,

the Foundation proceed with the construction of the required premises but that every endeavour be made to keep recurrent costs to the Foundation to an absolute minimum. In this connection it is hoped that other voluntary organisations and interested persons will assist with the organisation and running of the actual services at these projects, a cooperative procedure which it is thought would be welcomed by the Social Welfare Department. Also, that no further projects of this type be considered until those listed above are up and functioning.

- (6) That the Foundation's future propaganda should be directed at assessing scientific information from such bodies as the C.S.I.R. Nutritional Council, etc. etc. and disseminating it to the public in the form of a popular Promotive Health Digest. It was suggested that the Foundation's bulletin, which is already serving an excellent purpose, might be extended to incorporate the proposed Digest by an increase in the number of its pages; also that copies might be retailed at 6d. each, apart, of course from the free issue to members.
- (7) That the Foundation continue to establish specific promotive health projects as and when possible after its present projects are up and working.
- (8) That the draft memorandum for the Prime Minister be amended as soon as possible on the lines of the above proposals and after informal consultation with Dr. Stals, and his Secretaries of Education, of Health and of Social Welfare the approach to be made through the latter and General Brink to be asked to be one of the intermediaries. It was considered that the Health Stamps proposal weakened the Foundation's case for further approach to the Prime Minister and should be expunged from the memorandum. This issue could be raised later if necessary.

That, if a substantial grant is obtained from the Government, say £250,000, the amount should be capitalised and the income of, say, £10,000 per annum utilised for the Foundation's sacred objectives and general administration and activities, thus establishing the Foundation into perpetuity; and provided such Government grant eventuates:(a) That all atailable funds (apart from those

specially earmarked for other purposes) be used on the basis of the principles in the present budgets to get our immediate objectives as above, up and in working order, and that the staff committee bring its 'cuts' into operation at the earliest possible date to conserve funds, and that the other aspects of 'Plan 1949' also be applied forthwith.

- That whilst these projects are being established (b) the Foundation keeps relatively quiet in the public relations and propaganda sense except for the bulletin.
- That during this period the full plans for the (c) National War Memorial Health Education Trust be drawn up.
- That as soon as these plans are ready and our (d) immediate projects arc up, a full scale National Appeal be launched for this ONE central theme of the Trust, the money to go to our central fund and not to be earmarked specifically for any particular Region. we reundante int
- (e) That subsequent specific projects that may be agreed to, be financed by local collections.
 - If the Government grant does not eventuate we recommend the application of Plan 1949 in its entirety.
- For the sake of easy reference, future concentration (10)in terms of the above proposals would be as per recommendations: -
 - "The National War Memorial Health Education Trust" (Bursaries, etc.) National and Provincial Rolls of Honour. (1)

Propaganda.

Specific Projects.

All the proposals are within the ambit of the Foundation's Constitution. So far as consulting NOTE. So far as consulting ex-service organisations is concerned, both the B.E.S.L. and Springbok Legion were represented on the Sub-Committee.

> C.E.D. ENOCH (Convenor, Chairman, Wits & S. Transvaal Region). H.F. PENTZ (Chairman, N. Transvaal Region) L.E.C. PRICE (B.E.S.L.)
> C. WILLIAMS (Springbok Legion) F. A. DONNOLLY (Director).

JOHANNE SBURG,

3rd December, 1948.

Abbx. "y". DRAFT - FOR CONSIDERATION BY THE NATIONAL EXECUTIVE COMMITTEE. MEMORANDUM FOR THE RIGHT HONOURABLE THE PRIME MINISTER DR. D.F. MALAN. THE NATIONAL WAR MEMORIAL HEALTH FOUNDATION. Following the interview kindly granted to a deputation from the National War Memorial Health Foundation by the Right Honourable the Prime Minister at Pretoria on 15th November, 1948, and as requested by him, the Foundation now has the honour to submit the ensuing report in confirmation of its representations. In the first place, the Foundation wishes to record its sincere gratitude for the Prime Minister's kindness in meeting the deputation and in expressing himself as understanding and appreciative of the noble motives upon which the Foundation is based. THE FOUNDATION REQUESTS: -RECOGNITION BY DR. MALAN AS PRIME MINISTER, LEADER OF THE NATION, AND HEAD OF THE GOVERNMENT OF SOUTH AFRICA, OF THE FOUNDATION AS THE OFFICIALLY ACCEPTED NATIONAL WAR MEMORIAL FOR THE 1939/45 WAR. (B) AN OUTRIGHT AND NON-RECURRING GRANT OF £250,000 FOR THE FOUNDATION'S GENERAL PURPOSES AND STATUS AS THE NATIONAL WAR MEMORIAL FOR THE 1939/45 WAR. In support of these requests the following representations are made: -Origin of the Foundation: Founded by the Union's servicemen and launched by them with a contribution of nearly £20,000, to commemorate the 10,000 South Africans who lost their lives in the 1939/45 War; and subsequently accepted by General Smuts and other members of the former Government as the Union's National War Memorial. Launched officially at a very representative Union Congress at Cape Town early in 1946. Main object of the Foundation: 2. To assist, in co-operation with all other organisations operating in the same field, in the establishment of voluntary promotive health and social welfare services in South Africa working in close association with the doctoring and environmental hygiene services of the country. The Foundation is non-political and is designed to assist in improving the health of all people in South Africa, irrespective of colour, religion or politics. 3. Responsibility: Of the triad mentioned above the Central and Provincial Governments have undertaken responsibility for doctoring apart from private practice, and certain medical services carried out by local authorities. (b) The Local Authorities of the country are responsible for providing adequate environmental hygiene services. (c)/

(c) The third leg of the triad is, however, largely the responsibility of voluntary organisations assisted, where necessary, by subsidies through such Government Departments as that of Social Welfare.

4. Modus Operandi:

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The Minister of Health, in a letter dated 27th July, 1948, and in Parliament on 15th September, 1948, has dealt with the Foundation's objectives and ruled that for these (i.e. presumably apart from the commemorative and sacred aspects) the Foundation has the status of an ordinary social welfare organisation. Accordingly the Foundation is concentrating its objectives and operational channels in a manner that will, it is hoped, meet the Minister's wishes through:

- Health Bursaries for all Races. In addition to the bursaries already awarded and to be awarded in terms of paragraph 8 below, it is intended to evolve a national scheme for specific bursaries, approximately half for Europeans and half for Non-Europeans; to be established as "The National War Memorial Health Education Trust" or under some other more suitable title. The suggestion is that a Committee, including representatives of all interested Government Departments and of the Universities, should be formed for the purpose of drawing up a specific bursary programme. In due course, when the necessary plans have been drawn up and the time is opportune, a full scale National Appeal will be launched for "The National War Memorial Health Education Trust" as the Foundation's one central theme.
- (b) Specific Promotive Health and Social Welfare Schemes (Community and Social Centres, and so forth).
- (c) Integration of the Foundation's work with that of the Government, Provinces, Local Authorities and other voluntary organisations, thus ensuring no overlapping with the Union Social Welfare Department or any other authority or association.
 - (d) Commemoration. This will take the form of a National Roll of Honour, now in course of preparation, to be located, with the hoped for permission of the Union Government, in the House of Assembly. In addition, it is intended to prepare Provincial Rolls of Honour which it is hoped will be located in the capital of each Province.
 - (e) Propaganda. The Foundation's future propaganda will be directed at assessing scientific information from such bodies as the C.S.I.R, Nutrition Council, etc., and helping to disseminate it to the public in the form of a popular Promotive Health Digest, through our present magazine "The Foundation".
 - N.B.

 (i) The Foundation's main object will now be achieved through concentration on these five operational channels.
 - (ii) Arising out of the Foundation's concentrated policy it is the intention to cut administrative costs accordingly.

5. Social Welfare Department: Integration: 1 30111

In elaboration of 4(c) above, the Foundation most emphatically will NOT do the work of the Union Social Welfare Department or try to do so. If any of its activities do this, it will revise them. Keen liaison will at all times be maintained with the Department and all others concerned. The National Health Council, at its November, 1948, meeting in Cape Town, noted with satisfaction a report by the Foundation on the steps taken by it to achieve integration and avoid overlapping. Every endeavour is being, and will be, made to satisfy the Union Department of Social Welfare as required, in terms of the assurance given to the Prime Minister by our deputation.

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6. National Value of Foundation:

Through the application of the above operational channels it is believed that the Foundation will be of national value:-

- (a) By the fact that if real health is ever to be attained in South Africa, the application of the basic essentials of a triad is necessary, i.e. (i) adequate environmental hygiene services; (ii) good "doctoring" services; and (iii) good community services including Promotive Health and Social Welfare aspects; and that the Foundation wishes to play its part by assisting in regard to the latter aims particularly by helping to meet the need for more trained health and social welfare personnel; and community and social centres, and for "popular" scientific information.
 - (b) By the fact that the Foundation, through working to a properly designed plan, and in co-operation with all Government Departments and other authorities and voluntary organisations in the country will, therefore, NOT overlap with any one of them. It is stressed that the Foundation will do nothing without a survey to ascertain what is needed and to ensure that no one is doing or contemplates doing the particular work required.

7. Ability to Succeed:

The Foundation considers that it has the ability to do the work it proposes to undertake.

8. Achievement and Progress:

(a) The Foundation has already achieved considerable progress in the planning of specific promotive health and social welfare schemes at Moroka, Goodwood, Pretoria (two), Edendale, Durban, East London and Port Elizabeth; and has accorded financial assistance to a number of schemes of other voluntary organisations. For example, the Foundation is assisting in the establishment of a swimming bath for Europeans at Petrusburg in the O.F.S.

(b) Further, the following bursaries have been awarded during 1948 :-

13 Bursaries of £40 p.a. each for European Social Workers.

" 250 each for European Mothercraft nosi. Nurses.

£30 p.a. each for Non-European Social Workers. (1 Indian, SIP BILL

11 Africans).
1 additional bursary of £100 for an African Social Worker.

3 bursaries of £72 p.a. each for Coloured Medical

students. £24 each for Coloured Nursery nurses. 12

7 £12 each for Indian students of Physiology and Hygiene.

£12 each for Indian students of Hygiene and First Aid.

£12 each for Indian students of 5 Needlework and Cookery.

7

"£150 each (spread over 3 years) to
African Agricultural students.

"£30 each to Africans being trained
to run literacy classes. 12

Total - 84 bursaries worth £7,412.

The following bursaries are being awarded during 1949:-

34 of the above bursaries will be continued (the remaining 50 students will complete their courses at the end of 1948).

In addition :-

5 bursaries of £50 for European Mothercraft Nurses.

" £50 p.a. each for European Dietitians.

A few bursaries of £40 p.a. each for European Social Workers.

A few further bursaries (as above) for Indians.

A few further bursaries of £150 each (spread over 3 years) to African Agricultural vitilian No mu students.

12 further bursaries for African social workers and . 12 for literacy teachers.

9. Status: Ide to held to held the

The Hon. the Minister of Health, in a letter dated 27th July, 1948, pointed out that the Foundation already seemed to have had recognition as the National War Memorial by the former Government. This is correct in theory, but in practice the recognition could not be, and was not, fully effective on account of the general proviso about possible further financial assistance from the Government being dependent on the support accorded the Foundation by the public.

- (b) It is repeated that the Foundation's request is for an outright and non-recurring substantial grant for our general purposes and status as the National Memorial for the 1939-45 War. £250,000 is the minimum sum which is necessary. This is the amount the Foundation has considered necessary all along. The grant would be used for commemorative, general and administrative purposes, and NOT for any approved object of the Foundation subsidisable through Social Welfare or other Government channels. In requesting such financial assistance the Foundation would remind the Prime Minister of the precedent created by previous South African Governments in their marked financial assistance to other National Memorials in particular, to the Voortrekker Memorial as a National Memorial to brave men and women of our Land.
- (c) The Government recently gave £100,000 to U.N.A.C. While the Foundation whole-heartedly applauds the noble motive in doing so, it is emphasised that there is still so much to be done to promote the health of our own people of all races, particularly the children.
- (d) As already indicated, the former Government undertook to consider supporting the Foundation substantially in the light of the public's response. The Foundation has already raised almost £100,000 apart from Government financial assistance. While the Foundation is grateful for the Government having honoured the balance of £23,000

of the £25,000 grant promised by the former Government, this is a "token" payment and was provided specifically to carry the Foundation over a difficult period pending circumstances becoming favourable for the launching of a National Appeal.

idea all 11. National "Living Memorial:

It is pointed out that, while living memorials are being established all over the world, South Africa is unique in that it is the only country attempting to establish such a memorial nationally.

CONCLUSION.

The Foundation, in again thanking the Prime
Minister for his patient and sympathetic hearing of the Foundation's case, stresses the need for as urgent a decision as possible in these matters by the Government. The Foundation also wishes to record its appreciation of the courtesy with which the Minister of Health received an earlier deputation from the Foundation.

C.C.P. ANNING,
CHAIRMAN, NATIONAL EXECUTIVE COMMITTEE.

F.A. DONNOLLY.
DIRECTOR.

A. NORTON.
NATIONAL SECRETARY.

NATIONAL SECRETARY.

JOHANNES BURG.

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REPORT ON THE SHORTAGE OF NURSES
IN SOUTH AFRICA.

POSITION IN SO FAR AS EUROPEAN AND NON-EUROPEAN FEMALE MEDICAL & SURGICAL NURSES AND MIDWIVES ARE CONCERNED.

Issued by the

NATIONAL EXECUTIVE COMMITTEE,
NATIONAL WAR MEMORIAL HEALTH FOUNDATION
14th October, 1948.

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