

PROVISION OF MEDICAL SERVICES IN SOWETO BY
PROVINCIAL AUTHORITIES.

When the Johannesburg City Council started its housing schemes in the South Western areas the nearest medical facilities were at the Johannesburg General Hospital.

It was not until after the War that the hospital established by the British military authorities at Baragwanath was taken over by the Province as a hospital for the Bantu people. While the provision of medical services was not a municipal responsibility the Johannesburg City Council decided in January 1939 to establish clinics at four points - Western Native Township, Pinville, Orlando and Eastern Native Township. Owing to the increase in the population in the Soweto area further clinics were established, one in Moroka 1947, another at Noordgesig in the same year and at Jabavu in 1956. It was just after this that negotiations commenced with the Provincial Authorities for them to take over the curative and midwifery services, which were clearly a Provincial responsibility.

In a letter from the Director of Hospital Services dated 31st March 1959 he set out the terms of this arrangement which was for that year the Provincial Authorities were to grant the City a subsidy of R416,988. It was agreed at that time that the Council should erect on behalf of the Province a further clinic on a site in Tledi. The arrangement was that the City would continue to run and staff the clinics already in existence on behalf of the Province but that all future clinics would be for the Province's

account and would be staffed and equipped by the Province.

The Tladi clinic was completed in 1960. This clinic was built to provide full clinic facilities including midwifery services. When the clinic was opened in June 1961 it was, however, only opened as a pediatric clinic but the doctor appointed in charge was an obstetrician and gynaecologist.

Since the arrangements come to with the Province numerous discussions have taken place and in 1961 it was brought to the attention of the Hospital Services that a further clinic would be required in the Senoane area. To appreciate the reason for the opening of this additional clinic the following population figures are given:-

The Orlando clinic serves a population of	38,573
Shantytown	43,110
Pimville	36,666
Moroka	98,499
Jabavu	152,632

The siting of the clinic at Tladi was to relieve the pressure on the Jabavu clinic and Senoane to relieve the pressure on the Moroka clinic.

In February 1961 the Johannesburg City Council took resolutions that further representations be made to the Provincial Administration for the early assumption of executive responsibility for the curative and midwifery services now operated by the Council on their behalf.

Mr. Chairman, it is now 1964. The Tladi clinic which was opened in 1961 is still only providing for pediatric cases. No plans have, as yet, been submitted to the Council for the clinic which is required at Senoane.

My criticism of the Hospital Services Administration is that they always lag behind the provision of services rather than planning them in advance. As an example of this I would like to quote the position at Diepkloof. It is no secret that it was the policy of the Bantu Administration Department that there should be a movement of people from Alexandra Township to Diepkloof. I understand that the present population of that area is over 46,000.

I believe it is not the policy to provide a clinic in that area but that the people there resident should be treated at the Baragwanath Hospital. That is all very well, but no provision was made at the Baragwanath Hospital for additional clinic facilities to cater for such a large increase in population.

Recently meetings took place between officials of the Johannesburg City Council and the Director of Hospital Services. I understand that it is now hoped that the Tladi clinic will be fully staffed and operating by January 1965 and that the Senoane clinic will be operating by July 1965. As yet, however, no plans have been received to enable this latter clinic to be built.

The amount of the subsidy from the Province has never covered the full expenditure of the City Council for various reasons, one of which is that the salary scales of the Council differ from those of the Province but during the years the percentage of the expenditure borne by the City Council has increased from 16.97% in 1939 to 21.63% in 1963.

Mr. Chairman, at the last Session of this Council I asked certain questions regarding the Tladi clinic. One of those questions was when was the Tladi clinic equipped for maternity services. Another was when is it intended to staff the Tladi clinic for maternity services. The reply to the first question was full maternity services will not be provided, only pre- and post-natal services. Mr. Chairman, my question was not when will full maternity services be provided but when will maternity services be provided. A recent inspection of that clinic in company with the Honourable Member from Nelspruit we were shown the equipment installed in that clinic which had been equipped some time previously. We were told by the Doctor in charge that it was intended that deliveries should take place in the clinic and we were also told the time that the patients would be allowed to remain after the delivery had taken place. In reply to my second question as to when it was intended to staff the Tladi clinic with medical services I received the reply that this question falls away in view of the reply to the earlier question.

Mr. Chairman, I feel that members of this House are entitled to have their questions answered in a responsible manner. In my opinion the reply is evasive and does not, in any way, attempt to give the information asked for.

Mr. Chairman, is it right that a clinic built in 1961 should virtually lie idle for $4\frac{1}{2}$ years, that equipment should be bought years in advance of its use. I may say that the Hospital Board of the Baragwanath Hospital visited the clinic earlier this year and expressed strong views regarding the delay in the provision of the facilities which are so necessary at Tladi clinic to relieve the pressure of Jabavu.

I am well aware of the staffing difficulties being experienced by the Provincial Administration and I only hope that at an early opportunity it will be possible to revise the salary scales of staff so that we may attract to this Council's service the people necessary to man our health services. In this connection, Mr. Chairman, I feel there should be more elasticity in our wage structures. The Native Townships and clinics being in Bantu residential areas require a considerable time to be spent on travelling by the European personnel. Yet the salaries paid are the same as those paid to persons working in the City hospitals where they have not to waste so much time travelling and during their lunch hour breaks have more facilities for attending to their private affairs and for shopping. Surely some method can be devised to take care of this difficulty.

IS/OC

11th June 1962.

Councillor P.R.B. Lewis, M.P.C.,
Stakesby-Lewis & Lewis,
606, Union Castle Buildings,
Loveday Street,
JOHANNESBURG


Dear Sir,

MEDICAL SERVICES : NATIVE AREAS.

Further to your request, copies of the following are submitted herewith:

1. A memorandum on the medical services.
2. Section A of a memorandum on Child Welfare Services which indicates Bantu background and custom.
3. The directive and results of the Diphtheria, Whooping Cough and Tetanus Immunisation Campaign.
4. The directive of the present Trachoma Immunisation Campaign.
5. Section 3 of a memorandum on pre-school institutions indicating lines of thought of the African in this regard.
6. A directive for a Health Visitor Service likewise incorporating African wishes and concept.

Yours sincerely,


for ACTING MEDICAL OFFICER OF HEALTH

HEALTH AND AMENITIES COMMITTEE.

THE ORDINARY MEETING OF THE ABOVE COMMITTEE WILL BE HELD ON THURSDAY, 3RD OCTOBER 1963, AT 9.30 A.M.

CONFIDENTIAL
NOT FOR PUBLICATION

27th September 1963.

ROSS BLAINE,
CLERK OF THE COUNCIL.

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2. CONFIRMATION OF MINUTES.

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- (b) Ordinary Meeting held on 5th September 1963. (Already circulated).

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4. GENERAL.

RB/IG.
25.9.63.

HEALTH AND AMENITIES COMMITTEE.

(Meeting : 3rd October 1963).

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MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

TOWN CLERK'S DEPARTMENT.

HOUSING LOAN - JOHANNESBURG LOCAL ASSOCIATION
OF THE Y.W.C.A. - LOT 564 PARKTOWN.

The Council is the holder of Mortgage Bonds Nos. F.16462/1948 and F.5401/1950 registered over Lot 564 Parktown to secure advances from housing funds. The property is registered in the name of the Johannesburg Local Association of the Young Women's Christian Associations of South Africa, which has changed its name to the Johannesburg Local Association of the Young Women's Christian Associations of South and Central Africa and requires the Council's consent to have this change recorded in the Deeds Office.

The Johannesburg Local Association in turn wishes to transfer the property to the Parktown Local Association of the Young Women's Christian Associations of South and Central Africa, and has asked the Council to accept the substitution of this Association as debtor under the bond. The attorneys acting for the parties advise that the property was registered in the name of the Johannesburg Local Association, because when the property was bought the Parktown Local Association was not a separate autonomous entity. The Parktown Local Association, which has made all the payments to date under the bond, has now obtained its autonomy.

There is no legal objection to either of the requests. A copy of the constitution of local associations will be laid on the table. The City Treasurer approves of recommendation (b).

IT IS RECOMMENDED:

(a) That the Council, as the holder of Mortgage Bonds Nos. F.16462/1948 and F.5401/1950, consents to the change in these bonds and in Deed of Transfer No. F.12265/1947 of the name of the owner and mortgagor to read the Johannesburg Local Association of the Young Women's Christian Associations of South and Central Africa.

(b) That, subject to the consent of the National Housing Commission in terms of Section 49(4) of the Housing Act, 1957 as amended, the Council consent to the substitution of the Parktown Local Association of the Young Women's Christian Associations of South and Central Africa as debtor under the Mortgage Bonds Nos. F.16462/1948 and F.5401/1950.

(121/6/303)
(C/C 52/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

TOWN CLERK'S DEPARTMENT.

AMENDMENTS TO THE COUNCIL'S FOOD-HANDLING
AND OTHER PUBLIC HEALTH BY-LAWS.

The Health and Amenities Committee recently had before it two amendments of the Council's Food-Handling By-laws (being Chapter 8 of its Public Health By-laws), concerned respectively with the exemption of existing storerooms from the minimum measurements laid down by the by-laws and with the display of fruit and vegetables outside greengrocers' shops. These two matters were of substantial importance to the Medical Officer of Health and were therefore reported for amendment separately to save time.

The present report is concerned with amendments of a more technical or minor nature.

The following proposed amendments require special comment:

Section 2(9) of the Food-handling By-laws not only provides that a storeroom, which is requisite in food-handling premises in terms of section 2(8), must be "adequate in size having regard to the quantity or the bulk of the goods stored or likely to be stored therein" but goes on to prescribe certain minimum measurements for storerooms. It appears that it is sometimes impracticable to make the storeroom of food-handling premises which were in existence when these by-laws were promulgated conform to those minimum measurements, with the result that the owner of the premises is forced into a dilemma between breaking the law or going out of business; and in any case his licence will be threatened by the non-compliance with the by-laws.

A by-law is not necessarily ultra vires because it has a retrospective effect. Retrospectiveness can only be challenged as an aspect of unreasonableness. Thus it is not necessary to exempt all existing storerooms on principle: only those should be exempted which cannot or cannot reasonably be modified to comply with the new by-laws, and it is felt that section 2(9) of the by-laws should be amended accordingly.

The changes proposed in sub-sections (14) and (15) of section 2 of the Food-handling By-laws have the effect of clarifying the Council's requirements in relation to keeping food-handling premises effectively separated from earth closets and urinals.

Sub-section (16) of section 2 requires amending to permit food-handling premises to communicate with living premises by means of an area exposed to

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the open air. The sub-section as at present worded requires that such communication may only take place through a yard or area open to the sky, a requirement going beyond reasonable health needs.

In terms of section 3(21) of the Food-handling By-laws it is unlawful "to display or keep outside premises or the entrance thereto any fruit, vegetables or other article of food". Experience has already shown that greengrocers, proceeding on the basis that a forecourt or open space between the front wall of their shops and the building line is part of their "premises", are adhering to the practice of exhibiting fruit and vegetables outside the entrance to or the front walls of their shops proper. The Medical Officer of Health regards it as essential to stop this practice in the interests of public health, but some greengrocers are refusing to co-operate, and it has become clear that the by-laws must be amended to prohibit the display of fruit or vegetables outside shops proper.

As each new chapter of the Public Health By-laws carrying its own penalty provisions is promulgated it is necessary to render inapplicable to it the penalties prescribed for all the Public Health By-laws by sections 7 and 8 of the existing Chapter 8, which has not yet been revised. The necessary eliminating provisions must be added to Chapters 8 to 11.

Sub-section (6) of section 5 of the Bakeries By-laws (Chapter 9 of the Public Health By-laws) as now worded requires bread to be in special containers inside delivery vehicles. This is however only necessary when the bread is being delivered from vehicles to retailers: inside the vehicles bread may be carried on shelves.

The existing Chapters 14 and 15 of the Public Health By-laws, dealing respectively with Native Tea Rooms and Restaurants and Asiatic Tea Rooms and Restaurants, require to be repealed because the new Restaurant and Tea Room By-laws (Chapter 10) and the relevant provisions of the Food-handling By-laws (Chapter 8) apply to all restaurants and tea rooms irrespective of the race of the customers.

IT IS RECOMMENDED:

A. That the Council's Public Health By-laws promulgated by Administrator's Notice No. 877 dated 12th December 1962 be amended in the following respects:

:- 1. ...

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1. By the deletion of the word "a" in the expression "four inches from a wall" in sub-section (11) of section 2 of Chapter 8 and the substitution therefor of the word "any".
2. By the deletion of sub-sections (14) and (15) of section 2 of Chapter 8 and the substitution therefor of the following new sub-sections:

"(14)(a) No door, window or other opening in any wall of any room in which food is handled shall be situated within 30 feet of any stable, cowshed or other place where animals are kept; or any pit closet.

(b) No door, window or other opening in any wall of any room in which food is handled shall be situated less than 10 feet from any door, window or other opening in any wall of any pail closet, earth closet or urinal, or less than three feet from any door, window or other opening in any wall of any water closet.

(c) No pail closet or earth closet shall be constructed or placed or allowed to be inside any building or part of any building in which food is handled.

(15)(a) Notwithstanding the provisions of paragraph (b) of sub-section (14) of this section, a water closet or a urinal may be situated within a building containing a room or rooms in which food is handled so long as it only communicates with any such room by means of a passage or lobby which has a floor area of not less than 30 sq. ft. and is separated by an adequate door both from such room and from such water closet or urinal.

(b) The passage or lobby prescribed by paragraph (a) of this sub-section shall have an aperture, giving to the open air, at least four sq. ft. in area, containing fixed louvers or a fixed grid or such other fixed device as will ensure that

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the passage or lobby is adequately ventilated and adequately lit by natural light."

3. By the deletion from sub-section (16) of section 2 of Chapter 8 of the word "sky" and the substitution therefor of the expression "open air".
4. By the deletion from sub-section (24) of Section 2 of Chapter 8 of the words "the purpose of ventilation" and the substitution therefor of the words "the purposes of this sub-section".
5. By the addition to sub-section (9) of section 2 of Chapter 8 of the following proviso:

"Provided that the requirements of this sub-section relating to minimum horizontal dimensions, height and floor area shall not be enforced in respect of any premises existing at the date of promulgation of this chapter if the Medical Officer of Health is satisfied that it is not reasonably practicable by reason of the difficulty of reconstruction or the expense involved thereby to make those premises comply with any one or more of those requirements."
6. By the deletion of sub-section (21) of section 3 of Chapter 8 and the substitution therefor of the following sub-section:

"21 to display in any forecourt or yard of any premises or, where the premises include a shop, outside the entrance thereto or elsewhere than completely inside the shop itself any fruit, vegetables or other article of food."
7. By the deletion, in sub-section 6 of section 5 of the Bakeries By-laws (Chapter 9), of the word "in" from the expression "conveyed in a vehicle" and the substitution therefor of the word "from."
8. By the deletion from item (5) of the schedule to the Restaurant and Tea room By-laws (Chapter 10) of the words "meat or fish" and the substitution therefor of the word "food".

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9. By the addition to the Restaurant and Tea room By-laws (Chapter 10) of the following new section -

"9. Chapters 14 and 15 of the Public Health By-laws of the Municipality of Johannesburg, headed respectively 'Native Tea rooms and Native Restaurants' and 'Asiatic Tea rooms and Restaurants', promulgated by Administrator's Notice No. 11 dated the 12th January 1949, shall be and are hereby repealed."

10. By the addition at the beginning of section 18 of Chapter 8 of section 10 of Chapter 9 of section 5 of Chapter 10 and of section 4 of Chapter 11, in each case of the words "Notwithstanding anything contained in section 7 or section 8 of Chapter 2 of Part I of the Council's Public Health By-laws,".

B. That the foregoing amendments be submitted to the Hon. the Administrator for approval and promulgation.

(287/9/4)
(C/C 53/63)

MANAGEMENT COMMITTEE. (8.10.63)
 HEALTH AND AMENITIES COMMITTEE. (3.10.63)
 STAFF BOARD.

PARKS AND RECREATION DEPARTMENT AND
O. & M. DIVISION.

PARKS AND RECREATION DEPARTMENT : REORGANISATION :
 ZOOLOGICAL BRANCH AND RIETVLEI FARM.

The Council resolved on the 31st August 1962 (Minutes page 1867) that the Chief Organisation and Methods Officer be authorised to investigate and report on the reorganisation of the Zoological Branch and that when doing so he should bear in mind the views expressed by the Consultants.

The investigation has been completed and the report of the O. & M. Division is attached. The main features of the reorganisation proposals are:-

- (a) The creation of a position of Zoologist to strengthen the administration and to maintain a suitable training programme for the Keeper staff. Both the Curator and the Zoologist will be required to possess a university degree in Zoology.
- (b) The creation of permanent graded staff positions for Keepers in order to attract a more suitable type of applicant.
- (c) The introduction of learner keepers who, on completion of their training, will have an avenue of promotion to Keeper or higher positions.
- (d) The introduction of Bantu Animal Attendants to carry out the less skilled tasks associated with the care of animals.
- (e) The establishment on an experimental basis of an additional entrance to the Zoo from the War Museum.
- (f) Rietvlei Farm to become an adjunct to the Zoo for the resting and breeding of animals and the production of food.

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MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)
STAFF BOARD.

PARKS AND RECREATION DEPARTMENT AND
O. & M. DIVISION.

IT IS RECOMMENDED:

That, with effect from the 1st November 1963, the procedures for the reorganisation of the Zoological Branch and Rietvlei Farm, Parks and Recreation Department, as set out in the attached report, together with the recommendations contained therein, be adopted.

(44/2)
(O. & M. 3/63)

THE NEXT ITEM FOLLOWS THE ANNEXURE TO THIS ITEM.

O. & M. DIVISION

PARKS AND RECREATION DEPARTMENT

REORGANISATION : ZOOLOGICAL BRANCH AND RIETVLEI FARM

Assignment carried out by:

Research Officers: J.R. Ashbury

S.G. McCullough

June, 1963

PARKS AND RECREATION DEPARTMENTREORGANISATION : ZOOLOGICAL BRANCH AND RIETVLEI FARMINDEX

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ANNEXURE "A" :

PROPOSED ORGANISATIONAL STRUCTURE:
 JOHANNESBURG ZOO AND RIETVLEI FARM.

PARKS AND RECREATION DEPARTMENT

REORGANISATION : ZOOLOGICAL BRANCH AND RIETVLEI FARM

1. INTRODUCTION

On the 31st August 1962 (Minutes page 1869) the Council resolved inter alia as follows:-

"That the Chief Organisation and Methods Officer be authorised to investigate and report on the reorganisation of the Zoological Branch having in mind the views expressed by the consultants."

2. CONSULTANTS' VIEWS (PERSONNEL)

The following views dealing with the general reorganisation of the Zoo were expressed by the Consultants in the addendum to their report dated the 22nd June 1962:-

- (a) The present staff is woefully weak because of lack of training and the existing wage scales do not attract personnel with the desired temperament and qualifications.
- (b) An organisational structure is required which would establish training and educational standards, define duties and responsibilities and provide for avenues of promotion.
- (c) The Zoo should be administered by a Director, a Curator and a Zoologist, the latter being in charge of training as part of his duties.

3. EXISTING ORGANISATION (ZOO)

The existing organisational structure provides for the following posts:-

No. of Posts/.....

No. of Posts	Designation	Grade/Wage
1	Curator	R2,400 x 72 - R2,544
1	Keeper	R1,776 x 48 - R1,920
1	Clerk (Zoo)	R1,680 x 48 - R1,872
1	Senior Keeper	67 x 1 - 77 cents per hour
9	Keeper	63 x 1 - 73 cents per hour
28	(Assistant Keeper	43 - 45* : 47 x 2 - 51 x 1 - 57 cents per hour
	(Probationer	39 ¹ / ₂ cents per hour
4	Nightwatchman	R8-10 per week
1	Machine Operator	Group 4, R7-92 per week
4	Zoo Hand	Group 5, R7-48 per week
2	Artisan's Assistant	Group 5, R7-48 per week
25	Labourer	Group 6, R7-15 per week

NOTES: * Efficiency barrier at 45 cents per hour.

¹/₂ 39 cents per hour for one month probationary period.

In keeping with the recent pay increases in the Council service, the rates of pay of all the hourly paid European groups have been increased. In spite of this it is expected that applications for these positions will continue to be received generally from individuals with only a Standard V or Standard VI education. Labour turnover for this type of employee is extremely high and the position in June 1963 was such that 23 of the 38 employees had a year or less of service.

Considering the nature of the work of the present Keeper staff, which includes, besides the feeding and care of the animals, the cleaning of cages and removal of droppings, the difficulty in attracting workers with a higher standard of education can be readily understood and at the same time it must be appreciated that further increases in the rates of pay for this type of work cannot be justified.

The impression conveyed by the Consultants' report is that an increase in emoluments would in itself attract a more responsible and better qualified staff as apparently is the case overseas. This view is not supported because in this country the unskilled tasks are usually performed by Bantu workers and unless these duties are separated from the more responsible functions few, if any, Europeans with higher educational qualifications are likely to accept the posts.

4. PROPOSED RE-ARRANGEMENT OF DUTIES

It is therefore proposed that the cleaning of cages and enclosures (including portions between inner and outer fences), feeding of animals and duties associated with animal rides (harnessing and leading etc.) be undertaken by Bantu Animal Attendants under the direct supervision of the European staff. It is proposed that the rate of pay be Group 5, R7-48 per week subject to review in the light of experience at a later stage.

5. ELEPHANTS

In view of the sensitive nature of elephants it is recommended that the present European staff in that section be retained for the transitional period necessary for Bantu Animal Attendants to become accustomed to the care, handling and riding of these animals. At the same time the elephants will get used to the change in personnel.

6. EUROPEAN KEEPER STAFF

(a) Division of Zoo into Sections

It is proposed that under the general direction of a Superintendent (Zoological) the Zoo be divided into sections each under the control of a qualified Keeper.

The proposed sections are as follows:-

1. Lions and Elephants
2. Antelopes (Section A)
3. Antelopes (Section B)
4. Mammals
5. Birds
6. Hospital and Store.

See Proposed Organisational Structure (Annexure "A").

(b) Function of Keepers

Each Keeper will supervise all activities in his section and be responsible for its proper functioning. In addition Keepers will be required to conduct parties of schoolchildren and visitors around the Zoo

and provide/.....

- 4 -

and provide information regarding the habits of the various animals. It is intended that they play an important role in popularising the Zoo and for this reason the Keepers should, besides having the necessary personal attributes, be suitably qualified and trained.

(c) Establishment, Qualification and Training of Keeper Staff

The establishment will be nine Keepers and in normal circumstances four Assistant Keepers together with Learner Keepers the number of whom will be determined annually in accordance with the anticipated vacancies for trained Keeper staff during the ensuing three years.

The minimum academic qualification for the positions of Learner Keeper, Assistant Keeper and Keeper will be Standard VIII. The Learner Keepers will be required to serve a probationary period of six months, followed by a further training period of two and a half years with temporary graded status on the grade R816 x 48 - R1,296.

The training programme for Learner Keepers will be both practical and theoretical. Practical experience will be gained by training in each of the various sections of the Zoo for suitable periods. The theoretical aspects of the work will be covered in specialised lectures given by the senior staff, who will also arrange a syllabus for and conduct a departmental examination.

On satisfactory completion of the training period and having passed the departmental examination at the end of the third year of service they will be appointed to the permanent staff as Assistant Keepers on grade R1,296 x 48 - R1,680 even though this might result in a temporary increase in the normal establishment of four Assistant Keepers.

In the case of applicants for the post of Assistant Keeper or Keeper who have had previous experience, a training period (minimum one year) and starting salary should be determined in accordance with the qualifications and experience of the individual.

7. SENIOR STAFF

The views of the Consultants regarding the title "Director" for the senior position at the Zoo have been considered, but to conform to the existing organisational structure of the Parks and Recreation Department it is suggested that the designation "Curator" is more appropriate.

It is recommended that the Curator should have a university degree in Zoology and suitable practical experience (Groups 29 and 50(g)). It is essential that this official be capable of administering the Zoo not only as a cultural and educational amenity but also as a business proposition.

It is proposed that the Curator be assisted by:-

- (a) A Superintendent (Zoological) who will be responsible for the general running of the Zoo and Rietvllei farm (Groups 4 and 50(g)).
- (b) A qualified Zoologist who will undertake the scientific and publicity functions (Group 29).

The services of a Veterinarian on a part-time basis as at present should be continued.

8. HOUSING OF ZOO OFFICIALS

It is suggested that the Curator, the Superintendent (Zoological) and the Keeper (Hospital and Store) occupy Council houses at the Zoo and that weekend, public holiday and after hour duties be shared by them.

9. UNIFORMS

It is advisable that the Keeper Staff (all grades), Casual Employees and Bantu Animal Attendants be issued with appropriate items of uniform or protective clothing. Details are under consideration and will be reported on at a later stage.

10. CLERK/TYPIST

With the redevelopment envisaged, it is expected that the Johannesburg Zoo will achieve greater status and that correspondence with other Zoos and Zoological Societies will increase. It is felt that this

correspondence/.....

- 6 -

correspondence could best be handled at its source by the Curator and Zoologist and for this purpose the services of a Clerk/Typist on grade R1,200 x 48 - R1,680 would appear to be most suitable.

Since however the redevelopment work will be spread over a number of years there would appear to be no urgent reason why the existing incumbent of the post of Clerk (Zoo) grade R1,680 x 48 - R1,872 should not continue to be employed on a casual basis and it is suggested that in the interim he be held against the proposed post of Clerk/Typist, grade R1,200 x 48 - R1,680.

From enquiries made it would appear that the Zoo office serves little purpose on Saturday mornings. It is suggested therefore that it be opened for the convenience of the public on Mondays to Fridays and that the Clerk/Typist work a normal 39 hour week on those days only.

The City Treasurer has indicated that there is no objection to the Cashier-in-Charge, who spends most of his time in the Zoo office on Saturday mornings, handling the few telephone enquiries. Any member of the public requiring information of a specialised nature should be asked to telephone again during the week and only urgent calls should be put through to the Zoo official on weekend duty.

11. HANDYMAN

It is proposed that a Handyman, scale 60 x 1 - 70 cents per hour be employed for the purpose of performing odd maintenance and other incidental duties at the Zoo on a 44 hour week basis on Mondays to Fridays only.

12. HORTICULTURAL ACTIVITIES

All horticultural activities whether inside or outside the animal enclosures should be carried out by the horticultural staff. Bantu Animal Attendants should be present whenever such work is necessary within the enclosures. Co-operation between the officials of the two branches is essential, particularly in regard to the planting or removal of trees, shrubs, etc. which may be used for shade or as windbreaks.

It is/.....

It is considered that the grass cutting machine operator at present under the control of the acting Curator should be transferred to the control of the Assistant District Officer (Horticultural) in the Zoological gardens.

13. ARTISAN'S ASSISTANTS

It is proposed that the two Artisan's Assistants (Bantu) who are on the present establishment of the Zoo, but who assist the Painter and Carpenter from the Maintenance Depot while working at the Zoo, should be transferred to the establishment of the Maintenance Depot.

14. SUPERVISION OF BANTU

In order to achieve a greater output of work from the labourers it is suggested that a position of Bantu Supervisor, Class 3, Group 3, R8-36 per week be created.

15. ZOO HANDS

It is proposed to reduce the present establishment of four Zoo Hands (Group 5) R7-48 per week to three and revise the allocation of duties.

16. LABOURERS

With improved supervision a reduction in the existing establishment of twenty-five Labourers (Group 6) R7-15 per week to twenty-two is considered possible.

17. DAYLIGHT PATROL OF THE ZOO

Those portions of the Zoo not specifically set aside for Zoological purposes, i.e. picnic sites, playgrounds, etc. should be patrolled by a Park Attendant and not by the Keeper staff as at present. Such patrol will, in all probability, only be necessary on Saturdays, Sundays and Public Holidays and the Park Attendant should form part of the pool already under the control of the Horticultural Branch.

Those/.....

Those portions of the Zoo in the proximity of the animal enclosures will be patrolled by the Keeper staff.

18. CAR PARK ATTENDANTS

Since the duties of a Car Park Attendant cannot be related to those of the Keeper staff it is recommended that the existing practice of using Assistant Keepers or Keepers for this purpose be discontinued. In place of this staff it is proposed to utilise casual part-time European employees. It is felt that a remuneration of 60 cents per hour for male employees would attract reliable Municipal or other pensioners in need of part-time employment.

19. OPENING AND CLOSING OF THE ZOO

As is the practice at the present time, the opening and closing of the Zoo should be undertaken by the Keeper staff but on a roster basis so that the different hours of duty necessitated will be worked by all the staff in turn. In all cases the keys are to be returned to the Keeper (Hospital and Store), Superintendent (Zoological) or the Curator.

20. TICKET SELLING (ANIMAL RIDES)

It is considered that the selling of tickets for animal rides should be undertaken by casual part-time European employees paid at a rate of 60 cents per hour for males.

21. WAR MUSEUM

Contrary to the opinion expressed by the Consultants that the War Museum and Zoo compete with each other, it is felt that because of the actual proximity of these two amenities visitors may be attracted from one to the other to the benefit of both.

There is insufficient information available however to indicate just how many people would make use of an additional entrance to the Zoo from the War Museum. It is therefore proposed that for a trial period of twelve months the public be admitted at this point on Saturday afternoons from 1 p.m. to 5 p.m. and on Sundays and Public Holidays from 10 a.m. to 5 p.m. and that selling of tickets be undertaken by a casual European employee who will also issue pass-outs to Zoo patrons wishing to visit the War Museum.

If this/.....

If this employee was paid at the suggested rate of 60 cents per hour and assuming no patronage whatsoever, the maximum cost to the Council over a twelve month period would be approximately R385. Further consideration should be given to the matter after the trial period to determine whether or not such an entrance is justified.

22. WORKING WEEK

It is recommended that the conditions of service applicable to all grades of the Keeper staff should require their working Public Holidays, Saturdays and Sundays on a 44 hour, five or six day per week basis with Saturdays and Sundays being treated as normal working days.

The proposed reorganisation however is based on a five day working week. The two days off each week will vary in accordance with a schedule of duties to ensure an even distribution of shifts.

All Bantu will be required to work a five day week with days off scheduled in a similar manner as for the European staff. Payment for work performed on Sundays will be at the appropriate rate.

23. COMMUNICATIONS

Since the distances involved are considerable, a means of communication between the Zoo office and the Keepers may become desirable. Because of the limitations of a telephone installation, a radio paging system which permits complete freedom of movement of the Keepers would be preferable. A suitable system not requiring to be licensed which would enable individual Keepers to receive instructions or messages from the Zoo office is available at a cost of approximately R3,000. By virtue of its robust and efficient design, it is estimated that the cost of maintenance will be less than R100 per annum.

It is suggested that this matter receive further consideration at a later stage in the redevelopment of the Zoo.

24. RIETVLEI FARM

(a) Organisation

The existing staff at Rietvlei Farm including labour employed on Capital Works is as follows:-

No. of Posts /

No. of Posts	Designation	Grade/Wage
1	Officer in Charge (Rietvlei Farm)	R2,544 x 72 - R2,760
1	Farm Supervisor	R1,824 x 48 - R1,968 x 72 - R2,040
13	Subsidised Semi-Fit European Labourers	40 x 2 - 44 cents per hour
10	Bantu Labourers	Group 6, R7-15 per week

During the past two or three years the activities at Rietvlei have increased enormously and the farm must be considered as a valuable adjunct of the Zoo for the purpose of supplying fodder, poultry and dairy produce. Animal and bird enclosures have been built and others are in the course of construction where breeding and conditioning of animals can be carried out under ideal conditions. The training of dogs for the patrol of parks and cemeteries has recently commenced.

Despite the valuable nature of Rietvlei Farm, however, it is felt that the post of Officer in Charge (Rietvlei Farm) cannot be justified (Item 25 (c) refers) and it is recommended that under the overall control of the Superintendent (Zoological) the farm be managed by the Farm Supervisor assisted by an Assistant Farm Supervisor. The salary grades proposed for these posts are:-

Farm Supervisor: R1,824 x 48 - R1,968 x 72 - R2,184
 (Existing Grade: R1,824 x 48 - R1,968 x 72 - R2,040)
 Assistant Farm Supervisor: R1,296 x 48 - R1,680 (New post)

(b) Housing

It is suggested that the Farm Supervisor and Assistant Farm Supervisor occupy Council houses at Rietvlei Farm and share weekend, public holiday and after hour duties.

(c) Labourers

(i) Subsidised European Semi-Fit Labourers

No change is proposed in the present working conditions of this class of employee some of whom are called upon to perform essential work for short periods on Saturday afternoons and Sundays for which payment at normal overtime rates is made.

(ii) /

(ii) Bantu

The recent acquisition of a further 80 morgen of land and other increased activities has necessitated a revision in the Bantu establishment, including the creation of one post of Bantu Supervisor, Class 3, Group 3, R8-36 per week and one post of Bantu Machine Operator, Group 4, R7-92 per week. The increase in cost of Bantu labour will be more than offset by the expected increase in the production of teff grass alone, from 6000 to 12000 bales per year (enough to meet the full requirements of the Zoo). The value of this additional fodder is R3,600 per year.

All Bantu will be required to work a 44 hour, five day week on any five days of the week. Weekend duties will be undertaken by a skeleton staff and vary in accordance with a schedule.

25. PROPOSALS FOR IMPLEMENTATION

The proposed organisational structure of the Zoo and Rietvlei Farm is shown on Annexure "A".

(a) Curator

Whilst the present acting Curator does not comply with the suggested educational qualifications for the post of Curator, it is felt nevertheless that, in recognition of the valuable services rendered by him over a number of years and his experience, he should be appointed to the position of Curator at a personal salary of R3,000 per annum as from the 1st July 1963, plus a casual locomotion allowance not to exceed 250 miles per month.

It is recommended that a salary grade for the position of Curator be determined when it becomes vacant.

(b) Zoologist

This position should be filled without delay as this officer will be expected to play a large part in the training of the Keeper staff.

(c)/.....

(c) Superintendent (Zoological)

It is suggested that the post of Officer in Charge (Rietvlei Farm) R2,544 x 72 - R2,760 be re-designated Superintendent (Zoological) on the same grade plus a locomotion allowance for the first month at an assessed mileage of 700, subject to the monthly mileage being fixed after six months in terms of Council resolution of the 29th May, 1962, and that this mileage be subject to further revision if and when the incumbent occupies a Council house in the Zoological Gardens.

(d) Job Descriptions

Detailed job descriptions for all posts proposed in the re-organisation will be made available at a later stage.

26. FINANCIAL IMPLICATIONS

Based on salaries and wages paid in June 1963 the annual cost of the existing organisation excluding labour spent on Capital Works is as follows:-

Zoo	R61,090
Rietvlei Farm	<u>14,737</u>
Total	<u>R75,827</u>

Under the proposed reorganisation the cost for the first year will be as follows:-

Zoo	R57,817
Rietvlei Farm	14,722
Bantu labour transferred to other branches of the Department	<u>1,190</u>
Total	<u>R73,729</u>
<u>Net Reduction</u>	<u>- R2,098</u>

27. APPRECIATION

The O. & M. Division wishes to record its appreciation of the valuable assistance and co-operation in the assignment afforded by the Acting Curator and his staff, the Officer in Charge (Rietvlei Farm), the Head Office personnel of the Parks and Recreation Department and the Accountant attached to the Department.

Recommendations /

IT IS RECOMMENDED:

1. That as from the 1st November 1963:-

- (a) The organisational structure for the Parks and Recreation Department, Zoological Branch which includes Rietvlei Farm, and the standard of education for the positions as set out in Annexure "A" of this report, be adopted. The effective date of the abolitions to be when suitable staff have been appointed to fill the corresponding newly created posts.
- (b) Positions be created and abolished as shown on Annexures "B" and "C" respectively.
- (c) The organisational procedures of the Zoological Branch of the Parks and Recreation Department be in accordance with the proposals set out in this section of the report.
- (d) The present incumbent of the post of Clerk (Zoo), Grade R1,680 x 48 - R1,872, be held against the post of Clerk/Typist, Grade R1,200 x 48 - R1,680, without loss of emoluments, until such time as he vacates the post.
- (e) The General Manager, Parks and Recreation Department, give consideration to the housing of the following officials in houses provided by the Council:-

Curator
Superintendent (Zoological)
Keeper (Hospital and Store)
Farm Supervisor
Assistant Farm Supervisor.

(Items 8 and 24(b))

- (f) An entrance to the Zoo from the War Museum be established for use on Saturday afternoons, Sundays and Public Holidays and that the General Manager, Parks and Recreation Department, report after a trial period of twelve months whether or not this facility should be continued.

(Item 21)

- (g) All Keeper staff and Bantu employees at the Zoo and Rietvlei Farm work a 44 hour week on a shift basis covering the seven days of the week and that Saturdays and Sundays be treated as normal working days except in so far as special Sunday rates of pay are applicable to Bantu employees.

(Items 22 and 24(c)(ii))

:- (h)/

- (h) Further consideration be given to the installation of a radio paging system in the Zoo at a later stage in its redevelopment.

(Item 23)

- (i) The following positions (Bantu) be transferred to other branches of the Parks and Recreation Department:-

No. of Posts	Designation	Transfer to:
1	Power Driven Grass Cutting Machine Operator (Group 4, R7-92 per week)	Assistant District Officer (Horticultural), Zoological Gardens
2	Artisan's Assistant (Group 5, R7-48 per week)	Maintenance Depot

(Items 12 and 13)

- (j) Casual European labour be engaged on a part-time basis at an hourly rate of 60 cents for male employees, for the purpose of ticket selling for animal rides or other amenities provided within the Zoo and subject to recommendation (f) above being adopted, the manning of the proposed entrance to the Zoo from the War Museum.

(Items 18, 20 and 21)

- (k) The job title and definition of Bantu Animal Attendant, Group 5, R7-48 per week, be included in the authorised list of job titles and definitions recognised by the Council.

(Item 4)

- (l) The Bantu Animal Attendants be provided with a suitable identifiable issue of protective clothing to be decided upon.

(Item 9)

2. That as from the 1st July 1963:-

- (a) The standard of education (Group 29) be waived in respect of the present Acting Curator and he be appointed to the position of Curator at a personal salary of R3,000 per annum, plus a casual locomotion allowance not exceeding 250 miles per month.

(Item 25(a))

- (b) Subject to recommendation 2(a) being adopted and upon the post of Curator becoming vacant, a grade for the position of Curator be determined.

(Item 25(a))

- (c) (i) The post of Officer in Charge (Rietvlei Farm), Grade R2,544 x 72 - R2,760, be re-designated Superintendent (Zoological), the standard of education applicable to the post to be Groups 4 and 50(g), and that a locomotion allowance with an assessed mileage of 700 miles for the first month, subject to the monthly mileage being fixed after six months in terms of Council resolution of 29th May 1962, be attached to the post and that this mileage be reviewed if and when the incumbent occupies a Council house in the Zoological Gardens.

(Item 25(c))

- (ii) Subject to recommendation 2(c)(i) above being adopted, the present incumbent, who has acted as Officer in Charge (Rietvlei Farm) since 1960, be appointed to the post re-designated Superintendent (Zoological) at the maximum of the grade.

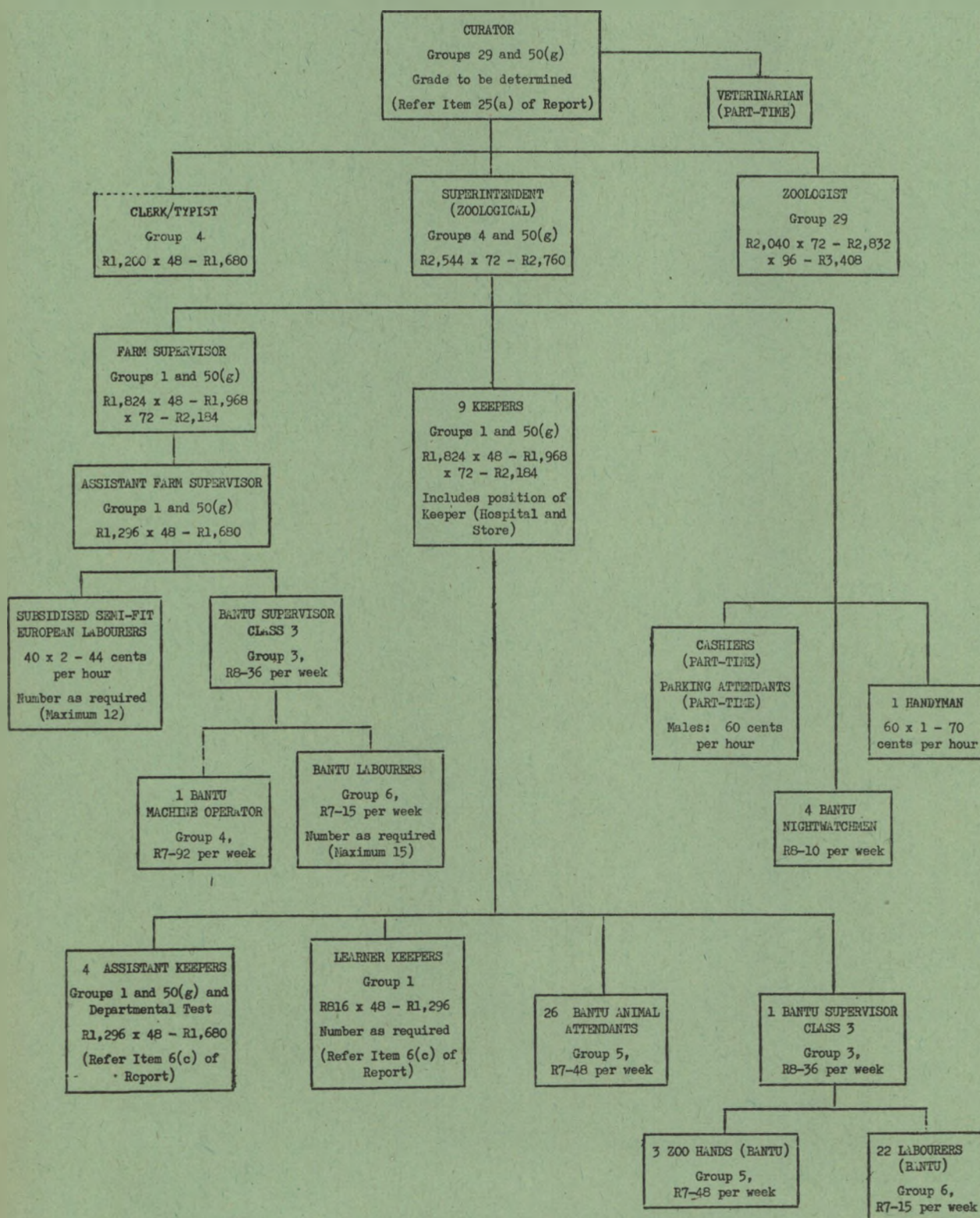
- (d) The post of Farm Supervisor, Grade R1,824 x 48 - R1,968 x 72 - R2,040, be regraded to Grade R1,824 x 48 - R1,968 x 72 - R2,184, the standard of education applicable to the post to be Groups 1 and 50(g).

(Item 24(a))

ANNEXURE "A".

PARKS AND RECREATION DEPARTMENT

PROPOSED ORGANISATIONAL STRUCTURE : JOHANNESBURG ZOO AND RIETVLEI FARM.



ANNEXURE "B".PARKS AND RECREATION DEPARTMENTREORGANISATION : ZOOLOGICAL BRANCH AND RIETVLEI FARMPOSITIONS TO BE CREATED.EUROPEAN (ZOO)

No. of Posts	Designation	Grade	Standard of Education
			<u>Group</u>
1	Curator	To be determined	29 and 50(g)
1	Zoologist	R2,040 x 72 - R2,832 x 96 - R3,408	29
9	Keeper	R1,824 x 48 - R1,968 x 72 - R2,184	1 and 50(g)
4	Assistant Keeper	R1,296 x 48 - R1,680	1 and 50(g) and Departmental Test
As re- quired	Learner Keeper	R816 x 48 - R1,296	1
1	Handyman	60 x 1 - 70 cents per hour	
1	Clerk/Typist	R1,200 x 48 - R1,680	4

EUROPEAN (RIETVLEI FARM)

No. of Posts	Designation	Grade	Standard of Education
			<u>Group</u>
1	Assistant Farm Supervisor	R1,296 x 48 - R1,680	1 and 50(g)
As re- quired Max. 12	Subsidised Semi-Fit European Labourer	40 x 2 - 44 cents per hour	

ANNEXURE "B" (Continued).

Page 2.

BANTU (ZOO)

No. of Posts	Designation	Grade	Standard of Education
26	Bantu Animal Attendant	Group 5, R7-48 per week	
1	Bantu Supervisor Class 3	Group 3, R8-36 per week	

BANTU (RIETVLEI FARM)

No. of Posts	Designation	Grade	Standard of Education
1	Bantu Supervisor Class 3	Group 3, R8-36 per week	
1	Bantu Machine Operator	Group 4, R7-92 per week	
As re- quired Max. 15	Labourer	Group 6, R7-15 per week	

ANNEXURE "C".PARKS AND RECREATION DEPARTMENTREORGANISATION : ZOOLOGICAL BRANCH AND RIETVLEI FARMPOSITIONS TO BE ABOLISHED.EUROPEAN (ZOO)

No. of Posts	Designation	Grade
1	Curator	R2,400 x 72 - R2,544
1	Keeper	R1,776 x 48 - R1,920
1	Clerk	R1,680 x 48 - R1,872
1	Senior Keeper	67 x 1 - 77 cents per hour
9	Keeper	63 x 1 - 73 cents per hour
28	(Assistant Keeper	43 - 45 : 47 x 2 - 51 x 1
	(Probationer	- 57 cents per hour 39 cents per hour

EUROPEAN (RIETVLEI FARM)

No. of Posts	Designation	Grade
13	Subsidised Semi-Fit European Labourer	40 x 2 - 44 cents per hour

BANTU (ZOO)

No. of Posts	Designation	Grade
1	Zoo Hand	Group 5, R7-48 per week
3	Labourer	Group 6, R7-15 per week

BANTU (RIETVLEI FARM)

No. of Posts	Designation	Grade
10	Labourer	Group 6, R7-15 per week

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

A. HEALTH SERVICES IN SOUTH-WESTERN BANTU TOWNSHIPS :
 FUTURE DEVELOPMENT.

In terms of a resolution adopted by the Council on 28th February 1961 (Minutes page 657), representations were made to the Transvaal Director of Hospital Services requesting the Province to take over executive control of the curative and midwifery services presently conducted by the Council on behalf of the Provincial Administration in the Council's Bantu townships. On 1st September 1962, the Director of Hospital Services advised the Medical Officer of Health that the Administrator-in-Executive Committee had authorised his Department to negotiate with the Council "for the erection by the Council of clinic buildings and the letting at an economic rental of such buildings to the Hospital Services Department for the curative and midwifery services" in the townships of Orlando, Noordgesig, Pimville, Moroka and Jabavu.

With the concurrence of the Technical Committee and the Chairman of the Health and Amenities Committee, the Medical Officer of Health made further representations to the Director of Hospital Services - with satisfactory results as referred to later in this report.

Consideration of this matter indicates very clearly that the occasion is opportune to review the present arrangements and future requirements of Soweto - both in regard to provincial clinics and municipal health services. In doing so, the matters referred to below must be taken into account:

- (a) The past establishment of clinics has followed the somewhat sporadic development in the S.W. Bantu townships, with the result that -
- (b) There has not been the required degree of long-term planning.
- (c) The Provincial Administration is responsible for the out-patient clinics with the related medical and nursing domicilliary services, and the district midwifery services with the related ante-natal and post-natal clinics. These are briefly referred to as the curative and midwifery services. The Province subsidises the expenditure - the present subsidy being approximately 80% of the expenditure.

:- (d) ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

- (d) The City Council is responsible for the infectious disease, tuberculosis, health visiting and child welfare, immunisation, dental and health education services. These are briefly referred to as the preventive and promotive health services: some of the expenditure on infectious disease, tuberculosis and dental services is subsidised by the Government, and a portion of the dental expenditure is subsidised by the Province.
- (e) In most instances the existing clinic premises accommodate the curative, midwifery, preventive and promotive health services. (See Annexure A for the siting of the existing clinics and the areas and populations zoned to each).
- (f) The future responsibility for health services will depend upon Government decisions on the report of the Local Authorities (Borckenhagen) Committee and the awaited report of the Financial Relations (Schumann) Commission.
- (g) It may be assumed that whatever the Government decisions the buildings and other facilities for clinics and health services will be required, and in so far as the buildings are concerned any changes in financial responsibility can be met by rental payments by the authority concerned.
- (h) To meet the present and future needs of the greater area and population now established, and to avoid the impracticability of operating services under different executive control in the same premises, additional accommodation is required, either for the Provincial or the Council services.
- (i) It is desirable that a clear distinction be made for the future (and for the purpose of this report) between the Provincial and local authority activities and institutions; consequently it is proposed that the Provincial premises be referred to as "provincial clinics" and the Council's premises be referred to as "preventive health centres". This does not envisage any expansion of or addition to the Council's present functions.

:- (j) ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

- (j) Pimville is to be disestablished and rebuilt.
 (k) Noordgesig is to be converted to a Bantu township.
 (l) The most pressing need is to provide 2 provincial clinics and 2 preventive health centres in the western sector, i.e. at Tladi and Senaoane, in order to -

provide adequate premises for the handling of ante-natal and midwifery cases;

remove the disadvantages in serving a large portion of the area from Moroka clinic which is not suitably situated;

make the services more accessible to the large population (156,599) in the 'site and service' areas;

relieve the excessive work loads being carried at Jabavu and Moroka clinics in relation to the premises and facilities available;

reduce the travelling involved by the district personnel working from the clinics; and

facilitate the re-allocation of personnel to the various clinics.

- (m) A complete provincial clinic erected in Tladi in 1960 is being used as a pediatric clinic only. (as from May 1961).
 (n) In view of (l) and (m) the provincial 'take over' should commence in Tladi and Senaoane.
 (o) In the eastern sectors of the area the position is complicated in that Meadowlands and Diepkloof fall under the Peri-Urban Areas Health Board. They may be transferred to the Council at some future date. From a public health point of view it is desirable that they be brought under the Council's jurisdiction as soon as possible because the Council cannot fully co-ordinate its preventive and promotive health services for the South Western Bantu complex until this is done. The

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

very successful mass immunisation campaigns conducted by the Council in the Council-owned townships have been followed up with systematic immunisation of newborn infants and through the family health visiting scheme, and it is most desirable that the similar activities in the Meadowlands and Diepkloof areas should be fully co-ordinated with those of the Council. In the meantime, the Council cannot establish or operate a preventive health centre near the provincial clinic at Meadowlands or build a provincial clinic at Diepkloof, if required.

- (p) Subject to prior approval by the State Department of Health in each case, Government part-refunds will be received on the expenditure on the tuberculosis sections in the proposed new health centres; and it is possible that part-refunds received in the past on existing clinic buildings may have to be refunded to the Government or offset against the part-refunds payable on the proposed new buildings.

...
 ...
 The proposals now submitted for consideration are consistent with the relevant resolutions adopted by the Transvaal Provincial Executive Committee on 21st June 1963, as set out in Annexure C. The proposals are set out in detail in Annexure D which also reflect the financial implications: briefly, they are as follows:

- ...
 1. In each of the 5 zones or areas there will be a provincial clinic and a municipal preventive health centre, situated near each other. (See Annexure B for details of the proposed zoning of the areas and the siting of the proposed Provincial clinics and Council preventive health centres).
2. The present clinic premises will be let at economic rentals to the Province for use as clinics.
3. New premises will be erected as preventive health centres for the services provided by the Council.
4. In no instance will provincial occupation in any zone precede the provision of adequate and suitable separate provincial clinic and preventive health centre premises for both authorities.

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

5. The Province will assess the effect of operating the curative and midwifery services in one area before proceeding to the next.
6. The take-over of the curative and midwifery services will be effected over a transition period of approximately five years, during which period the erection of 5 preventive health centres will be required - at Tladi, Senoane, Jabavu, Orlando and Pimville, and 2 Provincial clinics - at Senoane and Pimville; the Provincial clinics to be let to the Province at economic rentals "with an option to purchase".
7. It will probably be necessary to provide preventive health centres at Meadowlands and Diepkloof if these townships are placed under the Council's jurisdiction at some future date. In this event, minor changes in the zoning of two areas may be made with advantages to the residents of Dube and Noordgesig. (The curative and midwifery services for Meadowlands and Diepkloof are presently provided by the Provincial Administration - at and from the Meadowlands Clinic and Baragwanath Hospital respectively).
8. (a) Based on the cost of the clinic recently erected for the Province at Tladi and the estimated cost of the proposed preventive health centre at Tladi, the estimated capital expenditure will be -

5 preventive health centres at R30,980 each -
R154,900

and

2 provincial clinics at R64,800 each -
R129,600
- (b) The total capital outlay for the erection of preventive health centres will be substantially less than the expenditure for a similar number of provincial clinics.

:- (c) ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

- (c) R40,000 has been provided in the 1963/64 Estimates of the Non-European Affairs Department for Preventive Health Centres at Tladi and Senaoane (R20,000) and for a Provincial clinic for Curative and Midwifery Services at Senaoane (R20,000); consequently the capital expenditure during 1963/64 should be limited to R40,000.
9. The creation of additional posts for 3 Medical Officers (Child Welfare), 6 Health Visitors (Bantu) 4 Clerks (Bantu) and 3 Labourers (Female); the filling of 1 vacant post of Health Visitor (European); and the abolition of 7 vacant posts of Health Visitor (European) and 5 vacant posts of Clinic Assistant (Bantu). (A report in connection with these changes to the staff establishment is at present under consideration by the Staff Board).
10. The financial implications are shown in detail on Annexure D. They may be summarised as follows:

Capital Expenditure (over a period of approximately 5 years)

Clinics for Curative and Midwifery Services	R129,600
Preventive Health Centres	R154,900

Recurring Expenditure - Curative and Midwifery Services

1962/63 - Approximate Gross Expenditure	R553,172
Approximate Net Expenditure	R126,633
1967/68 - Estimated Gross Expenditure	R 10,795
Estimated Net Expenditure	R 2,383

Recurring Expenditure - Preventive Health Services

1962/63 - Approximate Gross Expenditure	R420,966
Approximate Net Expenditure	R238,435
1967/68 - Estimated Gross Expenditure	R441,477
Estimated Net Expenditure	R257,746

:- IT ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

IT IS RECOMMENDED:

That the proposals contained in the foregoing report and Annexure D be approved in principle, and the Medical Officer of Health and/or the Manager, Non-European Affairs Department be authorised to report further on the details as and when necessary.

(100/7)

B. CURATIVE AND MIDWIFERY SERVICES :
 PROVINCIAL SUBSIDY.

When the aforesaid representations were made to the Transvaal Director of Hospital Services for the transfer of the curative and midwifery services, representations were also made, as directed by the Council, for a full subsidy on the services pending the transfer.

The subsidy details in past years are as follows:

<u>Year ended</u>	<u>Actual Expenditure</u>	<u>Actual Subsidy</u>	<u>Net expenditure borne by City Council</u>
31. 3. 59.	R477,658	R396,646	R 81,012 (16.97%)
31. 3. 60.	531,376	441,916	89,460 (16.84%)
31. 3. 61.	529,194	443,641	85,553 (16.17%)
31. 3. 62.	550,377	435,551	114,826 (20.86%)

The principal reasons for the payment of a subsidy which falls short of the actual expenditure are as follows: the Provincial Administration assessed the subsidy on the actual expenditure for a previous financial year (e.g. the subsidy for the Provincial financial year which commenced on 1st April 1963 is based on the actual expenditure during the Council's financial year which ended on 30th June 1962); amounts are added to provide for (Provincial) approved items submitted by the Medical Officer of Health as anticipated additional requirements during the relevant subsidy year; the subsidy estimate on salaries is based on the relevant Provincial classification of posts and salary scales most of which are lower than the Council's scales; the subsidy allowed for the City Health Department head office administration expenditure in respect of the services in question is limited to one-third of the amount reflected

:- under ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

under this heading in the Department's accounts. There are other relatively minor items which are adjusted, or excluded from the subsidy, in conformity with the Provincial policy to exclude expenditure which would not be incurred if the Provincial Administration provided the services (e.g. the Council's contribution to the employees' sick benefit societies and non-statutory insurance premiums).

The less favourable percentage for the subsidy received for 1961/62, as shown in the foregoing table, is largely the effect of a downward adjustment made by the Province (in assessing the subsidy for that year) in anticipation of reduced expenditure on drugs and medicines as a result of reduced attendances which followed the introduction (in May 1960) of the increased charge for attendances at the clinics and the revised basis of classification of patients. The expenditure did not fall to the extent anticipated.

The Director of Hospital Services has not given a written reply to the representations made regarding the full subsidy, but has indicated verbally to the Medical Officer of Health that it is most unlikely that his Department will revise its present policy and procedure for determining the subsidy.

In addition to the foregoing, it is necessary to report that on 6th February 1963 the Director of Hospital Services advised the Medical Officer of Health "that the Administrator-in-Executive Committee" had resolved that the 1963/64 subsidy for curative and midwifery services and for the inter-hospital transport of patients would be R490,725 and for dental services R7,825 - a total of R498,550; and on 3rd June 1963 he advised the Medical Officer of Health "that due to financial stringency the Provincial Council has imposed a cut on all grants with the result that your grant of R498,550 has been reduced to R490,880", the "amounts allocated under the various sub-heads to be reduced pro-rata".

This represents a deduction of R7,670 from the subsidy determined in accordance with the formula followed in previous years, and the implications are that this amount must now be borne by the Council or savings must be effected accordingly. On the present basis of operating the curative, midwifery and dental services it is most unlikely that the expenditure can be reduced: nevertheless efforts will be made to minimise expenditure as much as possible.

:- Another ...

- MANAGEMENT COMMITTEE. (8.10.63)
 NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
 * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

Another aspect of the matter which requires consideration is the fact that in determining the subsidy payment for 1963/64, the Department of Hospital Services included an amount of R50,615 (in the aforesaid amount of R498,550) for the "inter-hospital transport of patients" in the South Western Bantu townships. The details previously supplied to the Province indicated that the estimated expenditure for the relevant year would be R70,355. The proposed payment is thus R19,740 less than what it should be.

It is considered that the Provincial payment for ambulance services (inter-hospital transport of Provincial cases) should not be classified as a subsidy because the Provincial Administration has consistently declined to accept responsibility for ambulance services as such, and should therefore pay for the use thereof at least on a cost basis. (The Provincial payments in respect of curative, midwifery and certain dental services are clearly subsidies based on the grounds that the Provincial Administration is the public authority responsible for the provision of such services).

In a letter dated 2nd August 1963, the Medical Officer of Health has made further representations to the Director of Hospital Services for re-consideration of these matters.

IT IS RECOMMENDED:

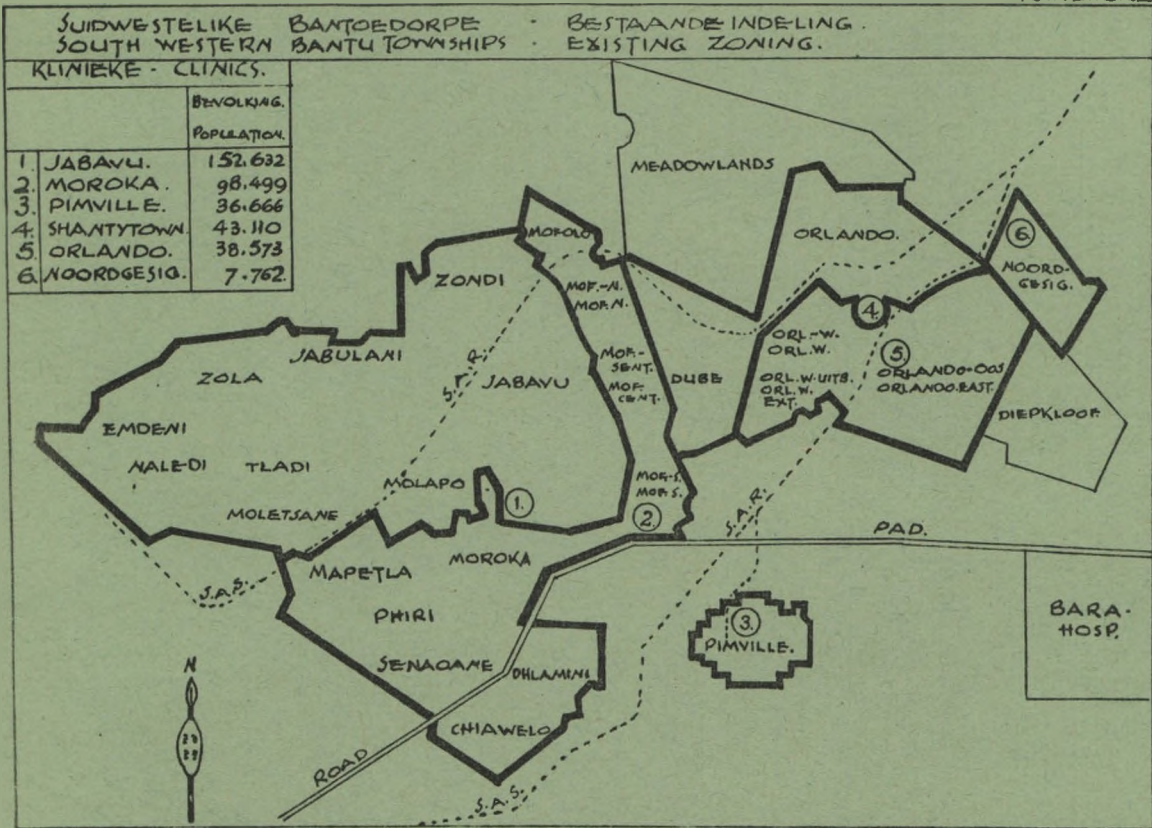
That the action of the Medical Officer of Health be confirmed and that he submit a further report in due course.

(100/7)
 (M.O.H. 82/63)

THE NEXT ITEM FOLLOWS THE ANNEXURE TO THIS ITEM.

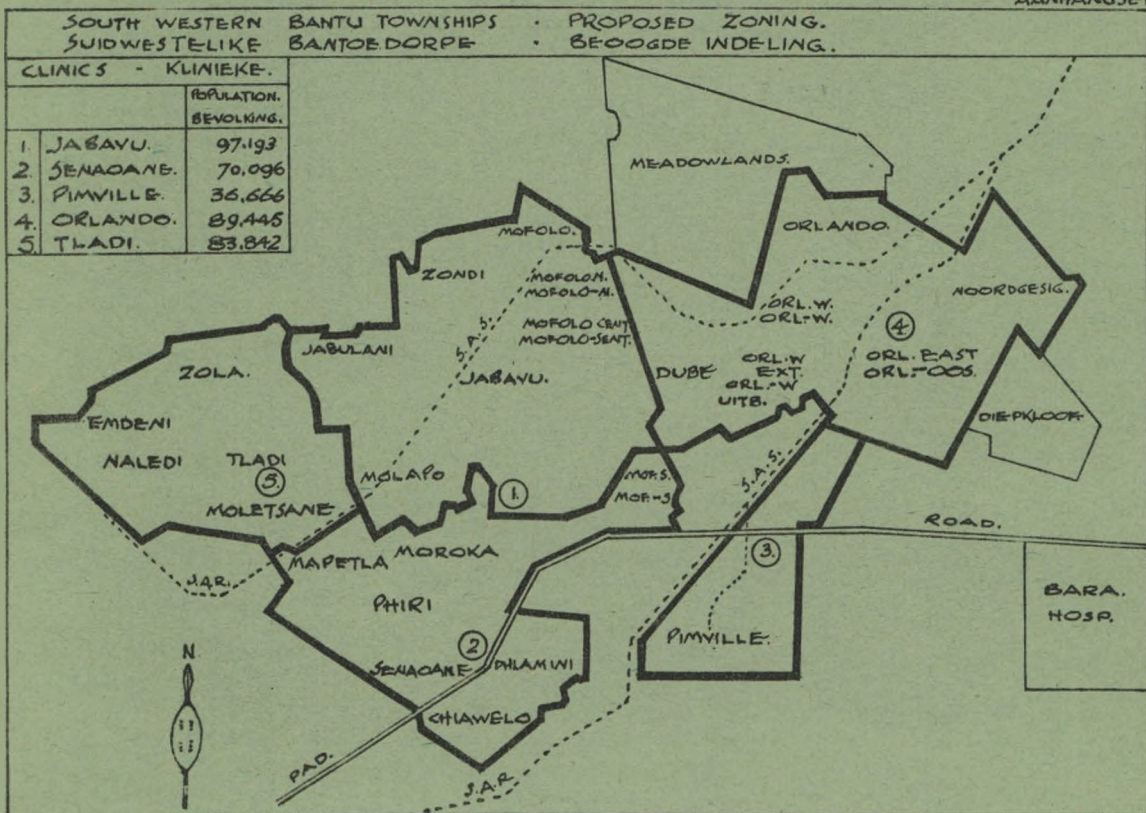
AANHANGSEL ANNEXURE

A.



ANNEXURE AANHANGSEL

B.



COPY OF LETTER TH60/34 DATED 12TH JULY 1963 FROM THE DIRECTOR OF
HOSPITAL SERVICES (TRANSVAAL) TO THE MEDICAL OFFICER OF HEALTH,
JOHANNESBURG.

"1. Subsequent to the discussions held on 9th April 1963, the proposals recommended at the meeting were submitted to the Executive Committee which by its Resolution No. 896 of 21st June 1963, decided as follows:

(a) that six provincial clinics should serve the South Western Bantu Townships viz.

Tladi)
Meadowlands) already in existence
Senaoane
Jabavu
Pimville
Orlando

(b) that Tladi Clinic (at present a children's clinic) should be developed by the Department as soon as possible into a full clinic (the buildings allow for this) to relieve the heavy congestion at the neighbouring subsidised municipal clinics;

(c) that the Department should agree to the erection by the City Council of a new clinic at Senaoane of more or less the same size as Tladi Clinic at an estimated cost of R65,000; this clinic to be hired by the Department with an option of purchase;

(d) that the City Council build clinics for its own particular purposes on sites adjacent to the above clinic sites;

(e) that the present clinic buildings at Jabavu and Orlando be hired and administered by the Department for its own account as soon as the City Council has erected its own clinics;

(f) that the building of the Pimville Clinic stand over until the rebuilding of this township is under way.

2. In connection with the development of the Tladi Clinic referred to in paragraph 1(b) above, a report received from the Superintendent of the Baragwanath Hospital shows that the alterations to the buildings have been completed and that most of the equipment has already been received. The creation of certain additional posts is still under consideration."

CITY OF JOHANNESBURG : CITY HEALTH DEPARTMENT.

ANNEXURE D.

HEALTH SERVICES IN SOUTH-WESTERN BANTU TOWNSHIPS : PROPOSED DEVELOPMENT OF PROVINCIAL CLINICS AND MUNICIPAL PREVENTIVE HEALTH CENTRES AND THE FINANCIAL IMPLICATIONS THEREOF.

DETAILS	Capital Expenditure by City Council		Expenditure by City Council on Revenue Account. (The figures reflect the overall estimated result for each period shown).					
	Clinics for Provincial Curative and Midwifery Services	Health Centres for Municipal Preventive Health Services	Curative and Midwifery Services			Preventive Health Services		
			Gross Expenditure	Provincial Subsidy	Net Expenditure	Gross Expenditure	Govt. Part-Refunds and Provincial Subsidy (See Note B)	Net Expenditure
	R	R	R	R	R	R	R	R
FINANCIAL YEAR 1962/63 Approximate revenue and expenditure details for this year			553,172	426,539	126,633	420,966	182,531	238,435
FINANCIAL YEAR 1963/64								
(a)(i) The Province to take over the curative and midwifery services in the TLADI area (Tladi, Naledi, Emdeni, Zola and Moletsane - population 83,842) and conduct them at and from the Provincial clinic building which is available at Tladi. (Assumed this will take place as from 1st January 1964 - recurring expenditure reduced accordingly).			488,676	376,808	111,868			
(ii) The Council to build a preventive health centre for this area. A site is available near the Provincial clinic in Tladi, and approval is awaited from the State Department of Health in respect of the tuberculosis section. The additional accommodation required for child welfare services can be added to the tuberculosis unit. Expenditure on building to be limited to R20,000 in this year. (Building R34,000 less R6,570 part-refund. Furniture etc. : R4,840 less R1,290 part-refund. There will be no additional expenditure on Revenue Account for this preventive health centre).		23,550				420,966	182,531	238,435
(iii) The staff for the aforesaid preventive health centre will be transferred from Jabavu Clinic where they are based at present.								
The effect of item (a) above will be to provide suitably sited premises for provincial and local authority services now being provided at and from the 'overloaded' Jabavu clinic which is some distance from the townships specified in sub-paragraph (i).								
(b) Provide additional personnel for the health visiting services at Jabavu, Moroka, Orlando, Shantytown and Pimville Clinics : create posts for 3 Medical Officers, 4 Clerks (Bantu), 3 Labourers (Female), 6 Health Visitors (Bantu), and abolish posts for 7 Health Visitor (European) and 5 Clinic Assistants (Bantu) - a net increase of 4 posts. A separate report in this connection has been submitted to the Staff Board.						13,674	800	12,874
(c) The Council to erect portion of the building to serve as a Provincial clinic for the SENAOANE area (Mapetla, Moroka, Phiri, Senaoane Dhlamini, Chiawelo and Mofolo South - population 70,096): the expenditure in this year to be limited to the R20,000 provided in the 1963/64 Estimates : the balance of R44,800 to be considered in conjunction with 1964/65 Estimates. (See item (b) in 1964/65).		20,000						
Totals for 1963/64		20,000	488,676	376,808	111,868	434,640	183,331	251,309

DETAILS	Capital Expenditure by City Council		Expenditure by City Council on Revenue Account. (The figures reflect the overall estimated result for each period shown).					
	Clinics for Provincial Curative and Midwifery Services	Health Centres for Municipal Preventive Health Services	Curative and Midwifery Services			Preventive Health Services		
			Gross Expenditure	Provincial Subsidy	Net Expenditure	Gross Expenditure	Govt. Part-Refunds and Provincial Subsidy (See Note B)	Net Expenditure
<u>FINANCIAL YEAR 1964/65</u>	R	R	R	R	R	R	R	R
(a) Preventive health centre building at TLADI to be completed (see item (a)(ii) in 1963/64).		7,430						
(b) Provincial clinic building at SENAOANE to be completed (see item (c) in 1963/64) : to serve Mapetla, Moroka, Phiri, Senaoane, Dhlamini, Chiawelo and Mofolo South - population 72,757 assumed that Province will take over the curative and midwifery services in this area and conduct them at and from this clinic as from 1st January 1965 - recurring expenditure reduced accordingly as this clinic will take over the curative and midwifery services now provided at and from the unsuitable buildings, which are also unsuitably situated, at Moroka.	44,800							
(c) The Council to build a preventive health centre at SENAOANE to serve the area specified in (b) above : a site is available near the site for the proposed Provincial clinic : Building R34,000 less R6,570 part-refund : Furniture, etc. R4,840 less R1,290 part-refund. There will be no additional expenditure on Revenue Account for this preventive health centre as it will be in effect a transfer of the services now provided at and from Moroka clinic : the townships of Mofolo North and Central will be re-zoned to the Jabavu Clinic.		30,980						
(d) Additional personnel for health visiting services - as per item (b) in 1963/64 : additional provision for full year.					6,837	400	6,437	
Totals for 1964/65	44,800	38,410	368,213	283,921	84,292	441,477	183,731	257,746
<u>FINANCIAL YEAR 1965/66</u>								
(a) The Council to build a preventive health centre at JABAVU to serve Jabavu, Molapo, Jabulani, Zondi, Mofolo North and Mofolo Central - population 97,193 : assumed that this will be completed late in 1965 and the curative and midwifery services will be handed over to the Province as from 1st January 1966 : the present clinic premises to be rented to the Province for the curative and midwifery services.		30,980						
Totals for 1965/66		30,980	245,280	189,131	56,149	441,477	183,731	257,746
<u>FINANCIAL YEAR 1966/67</u>								
(a) The Council to build a preventive health centre at ORLANDO: to serve Orlando, Orlando East, Orlando West, Orlando West Extension, Dube and Noordgesig - population 89,445 : assumed that this will be completed late in 1966 and the curative and midwifery services will be handed over to the Province as from 1st January 1967: the present clinic premises to be rented to the Province for the curative and midwifery services: the existing clinics at Shantytown and Noordgesig to be disestablished.		30,980						
Totals for 1966/67		30,980	113,331	87,388	25,943	441,477	183,731	257,746
<u>FROM 1ST JULY 1967 ONWARDS</u>								
(a) The Council to build a Provincial clinic and a preventive health centre in the new PIMVILLE Township and transfer the curative and midwifery services to the Province : the programme set out in this schedule to be modified if the development of the new township renders it possible to proceed earlier.	64,800	30,980						
Totals for 1967/68	64,800	30,980	(E)10,795	(F)8,412	2,383	441,477	183,731	257,746

- 3 -

- NOTES : (A) The details shown do not make any provision for increased emoluments for personnel or increases in costs of commodities, etc.
- (B) The Government part-refund is for tuberculosis services plus a subsidy towards the cost of operating the Orlando Dental Clinic. The Provincial subsidy is for that portion of the expenditure on dental services for the relief of pain, haemorrhage and sepsis; the agreed portion is 25% of the expenditure.
- (D) The net capital expenditure of R154,900 for five preventive health centres allows for a Government part-refund of R39,300 in respect of the tuberculosis sections in such centres. It is not known at this stage whether the Government will decide to offset against the part-refund of R39,300 the amount of R25,324 paid to the Council as part-refunds in the past on buildings now to be made available to the Provincial Administration.
- (E) This figure is the estimated expenditure at Eastern Native Township. The possibility of arrangements being made to transfer executive control of these services to the Province is not excluded; it could (and probably will) be dealt with separately.
- (F) In addition to this subsidy on the expenditure at Eastern Native Township the Council will receive R22,912 for rental for five clinics let to the Province.
- (G) The financial details specified do not include provision for any development in connection with Meadowlands and Diepkloof.

MANAGEMENT COMMITTEE. (8.10.63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

ELECTRICITY AND PARKS AND RECREATION DEPARTMENTS.

CHRISTMAS ILLUMINATIONS 1963.

The Electricity Department made provision in the 1963/64 estimates for an expenditure of R9,500 on Christmas Illuminations. It is proposed to instal illuminations at the following points, to be in operation from the 11th December 1963 until and including the 12th January 1964. In previous years requests have been received for the illuminations to be carried on beyond the 1st January.

1. An animated Neon feature to be installed on a raft on each of the lakes at Rhodes Park, Pioneers' Park and Zoo Lake; the design of the features to be based on Fairy Tale or Animal themes.
2. Special lighting of the City Hall, Rissik Street frontage comprising:-
 - (a) Festoons.
 - (b) Lanterns and illuminated shapes.
 - (c) Coloured features.
 - (d) Appropriate greetings' signs.
 - (e) Tree trunk depository for toys.
 - (f) Sundry special lighting features.
3. Nativity scene at the Impala Fountain Gardens.
4. Provision of basic lighting at not more than four "Carols by Candlelight" services for one or two nights; organisations requiring more elaborate lighting to bear the additional cost.

In regard to 1, it is proposed, in order to minimise the capital cost, to hire the features and it would be necessary to enter into a contract for 3 years (for the period December/January in each year).

This arrangement will be in accordance with the report recommending the acceptance of tender No. 266 for animated features. This report (a copy of which is laid on the table for information) is being submitted separately by the Electricity Department.

The estimated cost of the above work is R9,500.

:- IT ...

MANAGEMENT COMMITTEE. (8.10.63)

COMMITTEE.

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

ELECTRICITY AND PARKS AND RECREATION DEPARTMENTS.

IT IS RECOMMENDED:

That the proposal outlined above be adopted; that authority be given for the work detailed in this report to be carried out, and that the commitment for rent in connection with Christmas Illuminations for 1964/65 and 1965/66 be accepted, in terms of tender 266 referred to in the body of this report.

(VOTE : 55/2/0656,0747)

(3/16)
(P.R. 118/63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

LIBRARY DEPARTMENT AND AFRICANA MUSEUM.MEMBERS OF THE AFRICANA MUSEUM ADVISORY,
AND LIBRARY AND GEOLOGICAL MUSEUM CON-
SULTATIVE COMMITTEES.

In response to the request for a list of the members of the Africana Museum Advisory Committee and the Library Consultative Committee at the last meeting, the following information is submitted on these committees together with details concerning the Geological Museum Consultative Committee:

(a) Library Consultative Committee:

On 1st July 1924 (Minutes page 513) the Council resolved as follows:

"In the agreement between the Council and the former Library Administrators it is provided that the Council may appoint a body consisting of persons of eminence in literature, science or education, which body shall act as a Consultative Committee to whom literary and other Library questions may be referred. We are of opinion that this Committee should be formed, but, in view of the variety of subjects to be considered, we think the Consultative Committee should not be restricted to any particular number."

Seven members (five of whom had served on the old Library Committee before the Library became municipal) were appointed to represent the following subjects: mathematics, astronomy and science in general; economics and physics; classics, languages and English literature; modern literature, drama and sport; art subjects; education especially adult education. Later additional subjects were represented, for example, Afrikaans, technical literature, theology, geology, engineering science, commercial subjects, technical, education, architecture. All the subjects have not been represented all the time. It is customary for a member to be appointed by the Council on the recommendation of the Consultative Committee, which in turn, is guided by bodies such as the Associated Scientific and Technical Societies (because of the Seymour Memorial Library), and the Institute of S.A. Architects (Transvaal).

The membership at present is

Prof. G.H. Stanley (Chairman)
Prof. E. Mendelssohn
Mr. H.E. Winder
Prof. H.H. Paine

:- Mr. J. Morgenstern ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

LIBRARY DEPARTMENT AND AFRICANA MUSEUM.

Mr. J. Morgenstern
 Mr. A. Frost
 Mr. R.F. Kennedy
 Mr. P. Birkenshaw
 Mr. I.R.G. Stephen
 Mr. G.D. Roos

There is a vacancy occasioned by the death of Dr. T.D. Hall.

The Committee meets once a month, approves the Librarian's book-list, makes recommendations for purchases and considers such other matters as the Council has from time to time delegated to it.

(b) Africana Museum Advisory Committee:

On 9th February 1934 (Minutes page 117) the Council resolved as follows:

"That an Advisory Committee, consisting of two members of the Council, Mr. J.G. Gubbins, as a life member and honorary director, Mr. H.R. Raikes, Sir William Dalrymple, Sir Ilewellyn Andersson, and Mr. H.J. Crocker, be appointed to advise on matters concerning the Africana Museum, such Committee to report and recommend, through the Librarian, to the Library Committee, who will report as may be necessary to the Council.

That the Council appoint the Chairman of the Library Committee and one other member of the Council as its representatives on the Advisory Committee."

It is customary for a Council representative to be Chairman of the Committee.

The present membership is as follows:

Councillor Dr. A.D. Bensusan (Chairman)
 Councillor I.E.B. Attwell
 Mr. A. de V. Cluver
 Mr. W.H. Coetzer
 Mr. R.R. Currie
 Dr. T. Gutsche
 Dr. J.H. Harvey Pirie
 Brig. A.A. Hayton
 Mr. J.C.N. Humphreys
 Mr. H.C. Juta

:- Dr. I. Kaplan ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

LIBRARY DEPARTMENT AND AFRICANA MUSEUM.

Dr. I. Kaplan
 Mr. R.F. Kennedy
 Prof. P.R. Kirby
 Prof. I.D. MacCrone
 Prof. L.F. Maingard
 Mr. B.D. Malan
 Mr. G.L. Matthews
 Mr. F.R. Paver
 Mr. C. Payne
 Mrs. I.E. Turvey
 Mr. H.E. Winder

The Committee meets once a month, recommends purchases, approves gifts, considers museum matters in general and gives attention to the work formerly performed by the Johannesburg Historic Sites Committee.

(c) Geological Museum Consultative Committee:

On 28th August 1934 (Minutes page 891) the Council resolved "That the Library Committee (the forerunner of Health and Amenities) be authorised to appoint a number of leading practising geologists to form a Consultative Committee for the purpose of advising and assisting in the building up of a museum of economic geology upon the model of the Geological Survey Museum in Pretoria, and that the Geological Society be invited to recommend some of its members for appointment on such a Consultative Committee for that purpose."

On 29th January 1935 (Minutes page 100) the Council accepted the recommendation of the Library Committee "that the Chairman and Vice-Chairman of the Library Committee should be appointed as representatives of the Council." Today the Chairman and Vice-Chairman of the Health and Amenities Committee are considered members of this Committee, which meets four times during the year to approve of purchases and to consider general Museum business.

The members at present are:

Prof. E. Mendelssohn (Chairman)
 Dr. R.A. Pelletier
 Mr. F.C.M. Bawden
 Mr. A. Frost

:- Mr. E.F. Marland ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

LIBRARY DEPARTMENT AND AFRICANA MUSEUM.

Mr. E.F. Marland
Dr. H.J. Nel
Dr. R. Borchers
Councillor A.B. Widman, M.P.C.
Councillor Dr. V.V. Boy, M.P.C.

FOR INFORMATION.

(233/5/16)
(233/5/19)
(C.L. 22/63)
(A.M. 22/63)

MANAGEMENT COMMITTEE. (8.10.63)

COMMITTEE.

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

NON-EUROPEAN AFFAIRS DEPARTMENT.

TOUR OF SOWETO BY SENATORS, M.P.'s, M.P.C.'s
AND CITY COUNCILLORS.

On the 23rd August 1963 a party of 50 Senators, M.P.'s, M.P.C.'s and City Councillors toured Soweto between 9 a.m. and 12.30 p.m. The tour was conducted by the Chairman of the Non-European Affairs Committee, the Manager and two officials of the Department. The tour included a visit to -

Orlando Sports Stadium,
Vocational Training Centre,
T.B. Clinic, Mofolo,
Oppenheimer Tower,
Moletsane Bar Lounge,
A Trading Centre in Molapo, and
A Typical House in New Moroka.

Copies of the newly produced leaflet "Visit Us In Our Home Town", "Your Bantu Servant and You", Preliminary Population Statistics as at 30th June 1963 and a roneoed pamphlet on the Medical Services, Bantu Residential Areas, were issued to the visitors.

All the visitors evinced great interest in what they had seen and expressed their appreciation of the arrangements made.

FOR INFORMATION.

(389/9)

(N.E.A.D. 110/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)
WORKS AND TRAFFIC COMMITTEE. (30.9.63)

TRAFFIC DEPARTMENT.

LEASE OF STANDS 79 AND 80 NORWOOD TO
WALDORF SCHOOLS ASSOCIATION (TRANSVAAL).

.... The Health and Amenities and Management Committees referred the attached report to the Works and Traffic Committee for consideration of the possible traffic-hazard.

There is no traffic objection to a nursery school on these stands, subject to no entrance being permitted in Ivy Road. Entry from Wolfgang Street is recommended.

The children should however be escorted by adults as is customary at similar nursery schools.

FOR DECISION.

(111/3/12)
(C.T.O. 87/63)

THE NEXT ITEM FOLLOWS THE ANNEXURE TO THIS ITEM.

- MANAGEMENT COMMITTEE. (11.6.63)
 * HEALTH AND AMENITIES COMMITTEE. (6.6.63)
 WORKS AND TRAFFIC COMMITTEE. (3.6.63)

TOWN CLERK'S DEPARTMENT.

PROPOSED LEASE OF STANDS 79 AND 80 NORWOOD TO THE WALDORF SCHOOLS ASSOCIATION (TRANSVAAL).

On the 25th June 1957 (Minutes page 1200) the Council affirmed its policy of assisting voluntary non-profit associations to establish nursery schools by providing sites on terms that make it possible for them to obtain building loans.

An application has been received from the Waldorf Schools Association (Transvaal) for a long lease of Stands 79 and 80 Norwood. These two stands form a site of about $\frac{1}{2}$ -acre and they are situated between Ivy Road, Wolfgang Avenue and William Road. A decked stormwater drain runs through the property but there is enough ground left over for the building of a nursery school with the usual appurtenances. The playing area could, subject to certain precautions, be extended over the decked drain.

The Medical Officer of Health is in favour of the application subject to compliance with his requirements in regard to the design of the buildings and the detailed running of the school.

The applicants are registered under the Companies Act as a "company not for profit" and they have R2,200 in hand. More funds have been promised them and they may, with the assistance of a loan from a building society, be able to comply with the requirement that the school be built within two years.

As the land is zoned "Special Residential" in the Council's Town Planning Scheme the Council's special consent will be required in terms of the Scheme.

A copy of the usual lease will be laid on the table. It ensures for the Council an adequate right of exercising control over the property.

IT IS RECOMMENDED:

(a) That subject to the approval of the Hon. the Administrator stands 79 and 80 Norwood be leased to the Waldorf Schools Association (Transvaal) for an initial period of 30 years with an option to renew for a further

:- 20 years ...

- MANAGEMENT COMMITTEE. (11.6.63)
* HEALTH AND AMENITIES COMMITTEE. (6.6.63)
WORKS AND TRAFFIC COMMITTEE. (3.6.63)

TOWN CLERK'S DEPARTMENT.

20 years at a nominal rent of R2 p.a., the other terms of the lease to be substantially the same as those contained in the draft lease laid on the table and such further conditions as the Clerk of the Council may consider necessary to safeguard the Council's stormwater drain and to give effect to the Council's resolution.

(b) That before the lease is signed the Association apply for and obtain the Council's special consent in terms of the Town Planning Scheme to the establishment of a nursery school on the stands.

(c) That the cost of advertising the proposed lease under the provisions of the Local Government Ordinance, 1939, and the Town Planning Scheme, together with all legal charges of and incidental to the preparation, execution and registration of the lease be borne by the Association.

(111/3/12)
(C/C. 36/63)

MANAGEMENT COMMITTEE. (8.10.63)

COMMITTEE.

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

LIBRARY DEPARTMENT.

ANNUAL REPORT : YEAR 1961/62.

A copy of the City Librarian's Annual Report for the year ended 30th June 1962 has been forwarded to members of the Committee under separate cover.

IT IS RECOMMENDED:

That the Annual Report of the City Librarian be approved and forwarded to the Management Committee for inclusion in the Mayor's Minute.

(212/5/57)
(C.L. 21A/63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

LIBRARY DEPARTMENT.

LIBRARY THEATRE : BOOKINGS 1964.

Applications for the hire of the Library Theatre were invited in the usual way and applications for its hire over periods totalling 36 weeks were received as follows:

	<u>Applied for weeks</u>	<u>Recommended weeks</u>
Adam Leslie Productions	8	6
S.A. Guild of Speech Teachers	1	1
Children's Theatre	10	10
Ross Munro Players	2	2
Lebanese Amateur Musical Production Society	1	1
Bank Players	6	6
Theatre Workshop	1	1
Miss Elizabeth Renfield	2	2
Afrikaanse Kunsvereniging	2	2
National Eisteddfod of S.A.	3	3

The bookings recommended are:

February 17 to 29	Miss Elizabeth Renfield.
March 2 to 7	Ross Munro Players.
March 9 to 21	Bank Players.
March 23 to April 11	National Eisteddfod.
May 11 to 16	S.A. Guild of Speech Teachers.
June 8 to 13	Ross Munro Players.
June 15 to 27	Bank Players.
June 29 to July 25	Children's Theatre.
August 17 to 29	Afrikaanse Kunsvereniging.
September 28 to October 3	L.A.M.F.S.
October 5 to 10	Theatre Workshop.
October 12 to 24	Bank Players.
October 26 to December 5	Adam Leslie Productions.
December 7 to January 16, 1965	Children's Theatre.

IT IS RECOMMENDED:

(a) That the above bookings be approved.

(b) That the City Librarian be authorised to fill in cancellations and to arrange the exchange of dates as necessary.

(320/5/57)
(C.L. 23/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

AFRICANA MUSEUM.

SPECIAL GIFTS.

(a) From the Consolidated Main Reef Mines and Estates, Ltd., Johannesburg:-

The following vehicles have been donated to the Transport Museum:-

1. Reo Ambulance:

Purchased new in 1927 and used for Europeans until 1937 and then for Bantu.

Taken out of commission in May 1961.

2. Garrett Steam Wagon:

Purchased second-hand in 1931 and used principally for the transport of coal and mining material to the shafts.

It was taken out of commission in 1960.

3. Sentinel Steam Wagon:

Purchased second-hand in 1927 from the Griffin Engineering Company and used at first for the transport of reef from an outlying shaft and subsequently for various mining requirements. It was taken out of commission in 1960.

The Log Book of this vehicle was given to Mr. Hall at the time he took delivery.

4. A trailer.

(b) From the Transvaal Masonic Educational Institution:-

The Transvaal Masonic Educational Institution has presented to the Museum a piano-organ, an unusual type of musical instrument of great interest. It was originally possessed by the Acacia Lodge, Boksburg, which gave it to the Masonic Boys' Hostel, Boksburg, which is administered by the Transvaal Masonic Educational Institution. The Deputy-Mayor, Councillor P. Roos, was instrumental in arranging for the gift to come to the Museum.

:- The ...

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

AFRICANA MUSEUM.

The piano-organ bears the plate of "G. Heyl Borna-Leipzig", while the baize dust cloth is embroidered "Lincoln Bros, Ltd., Johannesburg."

IT IS RECOMMENDED:

That the thanks of the Council be conveyed to the Consolidated Main Reef Mines and Estates, Ltd., Johannesburg, and to the Transvaal Masonic Educational Institution.

(A.M. 23/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

AFRICANA MUSEUM.

REPORT ON OVERSEAS STUDY TOUR OF THE
DIRECTOR OF THE AFRICANA MUSEUM.

A copy of the report on the overseas study tour of the Director of the
Africana Museum has been forwarded to the members of the Committee under
separate cover.

FOR CONSIDERATION.

(248/4/52)
(A.M. 23A/63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63.)

COMMITTEE.

ABATTOIR AND LIVESTOCK MARKET DEPARTMENT.

LEADER GOATS : LAIRAGE CHARGES.

The Johannesburg Livestock Auctioneers' Association is contesting the established practice of levying a storage charge of 2½c per leader goat per 24 hours in terms of the City of Johannesburg, Abattoir and Livestock Market By-Laws, and has approached the Provincial Secretary in a letter dated 19th July 1963, copy of which is attached.

The suggestion that it is the Council's function to provide leader goats for off-loading, penning and slaughtering sheep, is incorrect.

Slaughterstock are consigned to the abattoir by the owner, where the animals are received on the owners' behalf by a Livestock Auctioneer for supervision and ultimate auction of the carcasses to the Butchers. This implies handling the animals from time of arrival until their disposal, inclusive of driving the animals into the waiting pens before the final slaughtering process.

Auctioneers use drivers to take cattle, calves and pigs into the waiting pens, but for sheep they select the most effective method by Leader Goats, which are really workmen belonging to the Auctioneers. For convenience, a suitable lairage 42' x 21' is provided within the Livestock Market, but there is no reason why those goats could not be accommodated in the Auctioneers' premises. A daily charge of 2½c per goat is levied for penning, and the total annual revenue from 69 goats is approximately R630.

In 1953, representations to waive the fee were received by the previous Director, when it was agreed that the Auctioneers would pay the prescribed storage charges for penning facilities, or find alternative accommodation outside the Livestock Market. As circumstances have not altered since that time, it appears that the storage charges should remain in force.

The Livestock Auctioneers are in fact being treated more favourably than in other abattoirs, as their licence from the Council to hold sales in the abattoir has been issued since 1946 at a nominal fee of R40 per annum, compared with R180 in Cape Town and R360 in Durban.

The statement by the Association that the Council provides electrical prodders for driving cattle and pigs is incorrect.

:- IT ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63.)

COMMITTEE.

ABATTOIR AND LIVESTOCK MARKET DEPARTMENT.

IT IS RECOMMENDED:

That the request of the Johannesburg Livestock Auctioneers' Association to provide free of charge the lairage for Leader Goats be not agreed to.

(130/5/1)
(D.A. 29/63)

THE NEXT ITEM FOLLOWS THE ANNEXURE TO THIS ITEM.

Pimstraat 68,
NEWTOWN,
JOHANNESBURG.

19 Julie 1963.

Die Provinsiale Sekretaris,
Provinsiale Administrasie,
Provinsialegebou,
Pretoriusstraat,
PRETORIA.

Waarde heer,

i/s:- ADMINISTRATEURS KENNISGEWING NR. 484
VAN 8 JUNIE 1955.

Hierdie Vereniging protesteer al geruime tyd teen die vordering deur die plaaslike slagpale-owerheid van 'n bedrag van 2½c. per bok per dag, wat in die abattoir aangehou word as leibokke om die proses van aflaai, hokslaan en slag van kleinvee te bespoedig. Ons het op 20 Junie 1963 andermaal versoek dat hierdie fooi van 2½c. per bok per dag afgeskaf moet word, omdat die Vereniging voel dat dit 'n onbillike en onregverdigbare las op ons lede plaas, wat in belang van almal die leibokke aanhou om die hele bemarkings-kring-loop van kleinvee glad te laat verloop.

Ons lede hou gesamentlik 66 bokke aan, en hulle neem 'n baie klein plek in beslag, waar ons lede hulle versorg en voer. Sonder die bokke sal die toestande met die aflaai van kleinvee, en hul verdere loopbaan tot by die slagplek, taamlik gaoties wees en aangesien almal daarby baat, wil ons hiermee 'n beroep op u doen om die voorgeskrewe fooi ingevolge kennisgewing Nr. 484, van 8 Junie 1955 te herroep. Die Stadsraad is klaarblyklik nie gewillig om dit te doen nie en ons kan u verseker dat 'n prikkel uit die weg geruim sal word as hierdie fooi afgeskryf word.

Daar is 'n gloeiende gevoel by ons lede dat dit inderdaad die Stadsraad se funksie is om leibokke beskikbaar te stel.

In die geval van beeste en varke verskaf die Stadsraad die elektriese prikkelaars en die leibokke speel presies dieselfde rol.

Die uwe,

(Get.) ?
SEKRETARIS.

HEALTH AND AMENITIES COMMITTEE. (3.10.63.)

COMMITTEE.

ABATTOIR AND LIVESTOCK MARKET DEPARTMENT.

USAGE OF EMERGENCY CATTLE SLAUGHTER FLOOR.

A deputation from the Livestock and Meat Industries Control Board to the Health and Amenities Committee in March 1963 requested that daily slaughterings of cattle be undertaken on the emergency floor, in view of the heavy supplies of slaughterstock coming forward.

Slaughterings on the emergency floor began on 1st April 1963 and at the end of June, were extended for a further three months to the end of September 1963.

It has now been confirmed by the Livestock and Meat Industries Control Board that the use of the upper emergency floor will not be required after 27th September 1963.

Usage of this floor will then be discontinued for at least four months, to enable normal maintenance and overhaul requirements of slaughtering and refrigeration facilities to be put in hand.

FOR INFORMATION.

(D.A. 30/63)

1963 RAND SPRING SHOW.

The following letter, dated 19th September 1963, has been received from the Manager of the Witwatersrand Agricultural Society:-

" Further to our letter in which we advised you of the date of the 1963 Spring Show Block Test competitions and requested that the usual arrangements be made for these competitions, we would like to place on record our appreciation to you and to your staff for the special facilities which were, once again, put at our disposal and which contributed so greatly to the success of the Block Tests.

We consider these competitions to contain very considerable educational value, particularly for the younger farmers. The Block Tests, we feel, are an indication to them of the breeding and feeding programme that they should follow. Better feeding results in better quality meat - a policy and a campaign in the National interest which

:- is ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63.)

COMMITTEE.

ABATTOIR AND LIVESTOCK MARKET DEPARTMENT.

is in need of continual encouragement. The Annual Spring Show is our contribution, at considerable expense, to promoting this policy.

As you are aware, such is the interest engendered by the Spring Show, that large numbers of farmers from all over the Republic and the Federation visit Johannesburg during the week in question to be present for the judging of both the live and slaughter classes.

Once again we wish to reiterate our appreciation for what is being done for our Society in the form of special pens, special slaughtermen and special halls for the exhibition of the carcasses and we trust that we may look forward to your continued co-operation in this regard for future Shows."

FOR INFORMATION.

(D.A. 31/63)

MANAGEMENT COMMITTEE. (8.10.63)
 HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH DEPARTMENT.

CHURCH SITE : STAND NO. 32, SOUTH HILLS.

On the 29th April 1958 (Minutes page 684) the Council donated five church sites to various churches. The above stand was donated to the Apostolic Faith Mission of South Africa, and transfer was registered.

The Assembly Secretary has now written that owing to financial difficulties this denomination will not be in a position to build in South Hills and that it would therefore like to surrender ownership of this stand. No buildings have been erected on the stand.

In view of the fact that the stand has been registered in the name of the Apostolic Faith Mission of South Africa it will be necessary to retransfer the stand to the City Council for allocation to another denomination.

IT IS RECOMMENDED:

That subject to any necessary approval of the Department of Housing -

- (a) Stand No. 32, South Hills, at present vested in the Apostolic Faith Mission of South Africa, be retransferred to the City Council of Johannesburg.
- (b) That all costs involved in the transfer of this stand to the City Council be borne by the Apostolic Faith Mission of South Africa.

(VOTE : SOUTH HILLS SELLING SCHEME TRANSFER)
 (DUTY SUSPENSE ACCOUNT.)

(60/3/384/3)
 (M.O.H. 92/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH DEPARTMENT.

SLUMS ACT, 1934, AS AMENDED : STAND 24 NEWCLARE :
RESCISSION OF SLUM DECLARATION.

The Natives Resettlement Board has purchased Stand 24 Newclare in accordance with its policy of buying all Newclare stands owned by Natives.

The buildings on this stand were declared slum by Council on 9th December 1958 (Minutes page 2502) because of their bad structural condition.

The Natives Resettlement Board has intimated that it is not the present intention of the Board to dispose of any of its properties to members of the Coloured group, but should this be done later, the Board will put the premises in order beforehand. Alternatively, should the proposed partial re-layout of Newclare warrant it, the Board will itself undertake their demolition.

A recommendation to rescind the slum declarations on four stands owned by the Natives Resettlement Board was approved by the Committee at its meeting held on 15th March 1963.

The Slums Act makes it impossible for the Board to obtain transfer of this stand until the Council has rescinded the declaration and the Registrar of Deeds and the Rand Townships Registrar have been notified.

The Board has asked the Council to rescind the slum declaration to enable it to obtain transfer, and thus to effect payment to the original owner.

Section 15(3) bis of the Slums Act, 1934, as amended, enables the Council to rescind the declaration even if the slum on the stand has not been demolished or repaired.

IT IS RECOMMENDED:

That in terms of Section 15(3) bis of the Slums Act, 1934, as amended, the slum declaration in respect of Stand 24 Newclare be rescinded and that authority be given for the necessary publications to be made.

(104/3/281)
(M.O.H. 89/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH DEPARTMENT.

SLUMS ACT, 1934, AS AMENDED : STAND 403 NEWCLARE.

The premises on this stand were declared a slum by the Council on 30th June 1959 (Minutes page 1306), but can be reconstructed and renovated to make them habitable. Plans of the improvements have been approved by the Medical Officer of Health and the City Engineer.

The cost of the work is being met out of a loan from the South African Permanent Building Society for R3,600 to be secured by a first mortgage bond over the property. Under the Slums Act such a bond may only be registered with the Council's written consent, and it must contain a clause that no monies may be advanced under it except with the Council's consent.

A notice in terms of Section 5(1)(a) of the Slums Act has been served on the owner directing him to carry out reconstruction of the premises within six months. The notice expires towards the end of February 1964.

IT IS RECOMMENDED:

(a) That the Council's consent be given in terms of Section 14(3) of the Slums Act, 1934, as amended, to the registration of a first mortgage bond over stand 403 Newclare in terms of the draft laid on the table in order to secure a loan of R3,600 for the reconstruction and renovation of the slum thereon, and

(b) That the Medical Officer of Health be authorised to approve on behalf of the Council the payment of advances out of the loan so secured.

(104/3/281)
(M.O.H. 90/63)

MANAGEMENT COMMITTEE. (8.10.63)
 HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH DEPARTMENT.

SLUMS ACT, 1934, AS AMENDED :
 RESCISSION OF SLUM DECLARATIONS.

The nuisances, i.e. bad structural condition of buildings, on account of which the following stands were declared slums have now been abated.

Stand 289 Newclare	Declared slum 9th December 1958. (Minutes page 2502). Reconstructed.
Stand 397 Newclare	Declared slum 30th June 1959. (Minutes page 1306). Reconstructed.
Stand 493 Newclare	Declared slum 28th July 1959. (Minutes page 1558). Reconstructed.

IT IS RECOMMENDED:

That in terms of Section 15 of the Slums Act, 1934, as amended, the slum declarations in respect of the stands in this report be rescinded and that authority be given for the necessary publications to be made.

(104/3/281)
 (M.O.H. 91/63)

MANAGEMENT COMMITTEE. (8.10.63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

PARKS AND RECREATION DEPARTMENT.

PERFORMING RIGHTS : ROYALTIES.

Among its many services to the ratepayers of Johannesburg, the Parks and Recreation Department arranges band performances and orchestral concerts in various parks on Sunday afternoons and evenings, and also provides musical appreciation evenings at the Recreation Centres by means of recorded music.

For many years the payment of royalties was covered by a general licence with the Performing Rights Society of S.A., the agent of the international organisation governing the control of performing rights.

A new body known as the South African Society of Composers, Authors and Music Publishers, Ltd., has been set up in the Republic to handle performing rights, and this body is anxious to arrange for the control of royalties on a more equitable basis, and has suggested the following in a letter to this Department:

"(1) Live Performances.

As you correctly state, the Hugo Keleti Variety Concerts in Joubert Park are already covered by a special licence. I suggest that all the others - including the performances by military bands, pipe bands, the Johannesburg Promenade Orchestra, the Children's Theatre, etc. - be covered by one simple licence in terms of which you will pay SAFCA 2% of the amount of your subsidy or support to these undertakings. This would make it easy for you to pay ahead - to every R100 of subsidy or support, you would simply add R2 to cover the performing rights. The only other thing we would require from you would be the regular submission of copies of the programmes performed.

(2) Recorded Performances.

Here I would suggest the application of our tariff which is really designed for sports arenas, race tracks, etc. There we charge 50 cents per 1000 persons attending. My suggestion is, therefore, that at the beginning of every licence year you give us an estimate of the number of people attending all the sessions under this heading - say 40,000 for the next year - and then pay us 50 cents per 1,000. At the end of every licence year we would expect you to re-assess the estimate in the light of experience during the past licence year."

:- These ...

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

PARKS AND RECREATION DEPARTMENT.

These proposals have been examined by the Town Clerk who states that they are fair and proper for the Council to accept.

In view of the fact that a payment is made for live performances such as bands in parks, no problem exists in estimating the amount to be paid in respect of performing rights in relation to the proposal, this being 2% on R6,500 (the amount provided in the estimates) which is R135.

As regards recorded performances at the Recreation Centres, and during the "Artists under the Sun" Exhibition at Joubert Park, and other outdoor functions held from time to time, it is considered that a figure of 50,000 attendances would be a fair assessment, the tariff payment being R25.

IT IS RECOMMENDED:

That the proposals in regard to the payment of royalties under the performing rights to the South African Society of Composers, Authors and Music Publishers, Ltd., as outlined in the above report be approved with effect as from the 1st September 1963. (Estimated cost R160.)

(VOTE : 79/2/0667)

(310/4)
(P.R. 129/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

ANNUAL REPORT : YEAR 1960/61.

A copy of the Annual Report of the General Manager, Parks and Recreation Department for the year ended 30th June 1961 has been forwarded to members of the Committee under separate cover.

IT IS RECOMMENDED:

That the Annual Report of the General Manager, Parks and Recreation Department be approved and forwarded to the Management Committee for inclusion in the Mayor's Minute.

(212/5/61)
(P.R. 128A/63)

MANAGEMENT COMMITTEE. (8.10.63)
 HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

BAND PERFORMANCES IN PARKS.

On the 10th September 1963 the Management Committee when dealing with the item on band and orchestral performances in parks, resolved:-

"That it be a recommendation to the Health and Amenities Committee that the bands and orchestras be required to submit their programmes of music in advance for approval by that Committee."

The programme for the 1963/64 season provides for forty-four concerts and with certain additional concerts, which may be arranged and approved by the General Manager of the Parks and Recreation Department during the season, this figure may reach fifty concerts.

At each of these concerts the bands and orchestras play between eight and twelve items of music and there are two Military Bands, one Orchestra and a Pipe Band Association, each of whom will have to prepare programmes for approximately 12 concerts of up to 12 items of music a concert in advance.

The conductors of the bands and the orchestra indicate that the suggestion is not a practical one as they often prepare their programmes in relation to the reaction of the public, who attend the performances, and make adjustments accordingly to the programmes throughout the season.

Copies of the programmes performed are submitted to the Parks and Recreation Department after each concert, and the Administrative Assistant (Recreation) of the Department attends concerts during the season to make sure that a reasonably high standard of performance is maintained.

In view of the success of these band and orchestral performances over many years, it is felt that the existing arrangements should stand.

IT IS RECOMMENDED:

That the existing method of administration of band and orchestral performances in parks should continue.

(313/4)
 (P.R. 127/63)

MANAGEMENT COMMITTEE. (8.10.63)
 HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

CYRILDENE BOWLING CLUB : FLOODLIGHTING.

On the 9th November 1962 the Health and Amenities Committee resolved:

"That, subject to the method of installation meeting with the approval of the General Manager of the Electricity Department and the General Manager of the Parks and Recreation Department, the Cyrildene Bowling Club be granted permission to erect floodlights over one of its greens, at complete cost to the Club, and that the Club pay 1 $\frac{1}{2}$ % per annum as a maintenance charge on the assessed capital value of the floodlighting."

Since this matter was considered by the Committee, the Parks and Recreation Department has had greater opportunities of studying the wear and tear on greens as a result of additional play during the evenings, and in particular the wear and tear on greens wet with the evening dew.

These observations have revealed that the wear and tear on greens subjected to such extra use could become devastating in a short time.

In the circumstances it is felt that the decision of the Committee should be rescinded.

The Cyrildene Club has not yet installed floodlights, and have been asked to wait until they hear from this Department.

IT IS RECOMMENDED:

That the resolution of the Health and Amenities Committee in regard to the floodlighting of a bowling green at the Cyrildene Bowling Club be rescinded.

(41/10)
 (P.R. 125/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

SELWELL BUILDING : FORDSBURG.

The Parks and Recreation Department has under its control Selwell Building, at 16 High Road, Stands 427, 429 and 430, Fordsburg. It was previously used to house the Sheltered Employment Factory, which was operated in conjunction with the Department of Labour, and the Men's Work Depot which subsequently became the Men's Recreation Centre. The building has now been leased to the Department of Labour (four floors) and Goodwill Industries (one floor).

As this Department is no longer interested in the building other than as landlord, it is considered that the property should be transferred to the Estates Branch of the City Treasurer's Department.

The City Treasurer has no objection to this proposal.

IT IS RECOMMENDED:

That Selwell Building, 16 High Road, Fordsburg (Stands 427, 429 and 430), be transferred to the City Treasurer's Department, and that the capital assets register be amended accordingly.

(P.R. 128/63)

MANAGEMENT COMMITTEE. (8.10.63)
HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

INSTITUTE OF PARK ADMINISTRATION (S.A.) :
SUBSCRIPTION.

On the 26th November 1946 (Minutes page 1444) the Council accepted Honorary Membership of the Institute of Park Administration (S.A.), and the Mayor and the Chairman of the Public Amenities and the Finance Committees were elected Honorary Members of the Institute.

The Administrator has approved the payment of subscriptions to this Institute.

IT IS RECOMMENDED:

That the subscription fee of R31-50 for the year ended the 30th June 1964 be paid to the Institute of Park Administration (S.A.).

(VOTE : 45/2/0667)

(219/27)
(P.R. 124/63)

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

ATHLETIC STADIUM : HECTOR NORRIS PARK.

On the 5th September 1963, the Health and Amenities Committee agreed to receive a deputation from the Athletic Association at the next ordinary meeting of the Committee, to discuss the Athletic Stadium at Hector Norris Park.

The Athletic Association has had a meeting on the site with the General Manager of the Parks and Recreation Department and the matters that were causing concern have been settled.

The Athletic Association has accordingly indicated that its request to meet the Committee falls away.

FOR INFORMATION.

(41/5)
(P.R. 131/63)

VELD AND VLEI ADVENTURE COURSE.

An invitation has been received from the Veld and Vlei Adventure School Trust for the Council to sponsor a young man from Johannesburg to attend a course to be held from the 13th December 1963 to the 2nd January 1964 at Willow Point, Sedgfield, about 20 miles from Knysna. The fee for the course is R50 and does not include travelling expenses, which with the railway concession amount to R20.

The primary object of the School is to train young people in Leadership, and to engender enthusiasm in them for participating in constructive leisure-time activities, and giving a lead in their communities. The School is modelled on the 'Outward Bound' schools in the United Kingdom.

If the Council is to consider the invitation the obvious field of recruitment for a young man is from one of the Recreation Centres controlled by the Parks and Recreation Department.

It must, however, be pointed out that the Union Department of Education conducts courses in leadership at its camp at Hartebeestpoort Dam, and though they are somewhat different from those conducted by the Veld and Vlei Adventure School, they are nevertheless accepted courses in leadership and have proved most successful.

:- If ...

HEALTH AND AMENITIES COMMITTEE. (3.10.63)

COMMITTEE.

PARKS AND RECREATION DEPARTMENT.

If the Committee agrees to sponsor a young man to attend the Veld and Vlei course, it will have to be done by means of a grant-in-aid to the Veld and Vlei Trust of R50 for the course, and unless consideration is also given to the question of travelling expenses, it may be extremely difficult to find anyone who is prepared to pay his own travelling expenses of R20.

FOR CONSIDERATION.

(56/2)
(P.R. 126/63)

Ordinary Meeting of Council : 3th October 1963.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

- MANAGEMENT COMMITTEE. (25.10.63)
- NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
- * HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

4. MEDICAL SERVICES : SOWETO.

A. HEALTH SERVICES : FUTURE DEVELOPMENT.

In terms of a resolution adopted by the Council on 28th February 1961 (Minutes page 657), representations were made to the Transvaal Director of Hospital Services requesting the Province to take over executive control of the curative and midwifery services presently conducted by the Council on behalf of the Provincial Administration in the Council's Bantu townships. On 1st September 1962, the Director of Hospital Services advised the Medical Officer of Health that the Administrator-in-Executive Committee had authorised his Department to negotiate with the Council "for the erection by the Council of clinic buildings and the letting at an economic rental of such buildings to the Hospital Services Department for the curative and midwifery services" in the townships of Orlando, Noordgesig, Pimville, Moroka and Jabavu.

With the concurrence of the Technical Committee and the Chairman of the Health and Amenities Committee, the Medical Officer of Health made further representations to the Director of Hospital Services - with satisfactory results as referred to later in this report.

Consideration of this matter indicates very clearly that the occasion is opportune to review the present arrangements and future requirements of Soweto - both in regard to provincial clinics and municipal health services. In doing so, the matters referred to below must be taken into account:

- (a) The past establishment of clinics has followed the somewhat sporadic development in the S.W. Bantu townships, with the result that -
- (b) There has not been the required degree of long-term planning.
- (c) The Provincial Administration is responsible for the out-patient clinics with the related medical and nursing domicilliary services, and the district midwifery services with the related ante-natal and post-natal clinics. These are briefly referred to as the curative and midwifery services. The Province subsidises the expenditure - the present subsidy being approximately 80% of the expenditure.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

* HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

- (d) The City Council is responsible for the infectious disease, tuberculosis, health visiting and child welfare, immunisation, dental and health education services. These are briefly referred to as the preventive and promotive health services: some of the expenditure on infectious disease, tuberculosis and dental services is subsidised by the Government, and a portion of the dental expenditure is subsidised by the Province.
- (e) In most instances the existing clinic premises accommodate the curative, midwifery, preventive and promotive health services. (See Annexure A for the siting of the existing clinics and the areas and populations zoned to each).
- (f) The future responsibility for health services will depend upon Government decisions on the report of the Local Authorities (Borckenhagen) Committee and the awaited report of the Financial Relations (Schumann) Commission.
- (g) It may be assumed that whatever the Government decisions the buildings and other facilities for clinics and health services will be required, and in so far as the buildings are concerned any changes in financial responsibility can be met by rental payments by the authority concerned.
- (h) To meet the present and future needs of the greater area and population now established, and to avoid the impracticability of operating services under different executive control in the same premises, additional accommodation is required, either for the Provincial or the Council services.
- (i) It is desirable that a clear distinction be made for the future (and for the purpose of this report) between the Provincial and local authority activities and institutions; consequently it is proposed that the Provincial premises be referred to as "provincial clinics" and the Council's premises be referred to as "preventive health centres". This does not envisage any expansion of or addition to the Council's present functions.

Ordinary Meeting of Council : 29th October 1963.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

* HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

- (j) Pimville is to be disestablished and rebuilt.
- (k) Noordgesig is to be converted to a Bantu township.
- (l) The most pressing need is to provide 2 provincial clinics and 2 preventive health centres in the western sector, i.e. at Tladi and Senaoane, in order to -

provide adequate premises for the handling of ante-natal and midwifery cases;

remove the disadvantages in serving a large portion of the area from Moroka clinic which is not suitably situated;

make the services more accessible to the large population (156,599) in the 'site and service' areas;

relieve the excessive work loads being carried at Jabavu and Moroka clinics in relation to the premises and facilities available;

reduce the travelling involved by the district personnel working from the clinics; and

facilitate the re-allocation of personnel to the various clinics.

- (m) A complete provincial clinic erected in Tladi in 1960 is being used as a pediatric clinic only (as from May 1961).
- (n) In view of (l) and (m) the provincial 'take over' should commence in Tladi and Senaoane.
- (o) In the eastern sectors of the area the position is complicated in that Meadowlands and Diepkloof fall under the Peri-Urban Areas Health Board. They may be transferred to the Council at some future date. From a public health point of view it is desirable that they be brought under the Council's jurisdiction as soon as possible because the Council cannot fully co-ordinate its preventive and promotive health services for the South Western Bantu complex until this is done. The

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15 10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

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CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

very successful mass immunisation campaigns conducted by the Council in the Council-owned townships have been followed up with systematic immunisation of new-born infants and through the family health visiting scheme, and it is most desirable that the similar activities in the Meadowlands and Diepkloof areas should be fully co-ordinated with those of the Council. In the meantime, the Council cannot establish or operate a preventive health centre near the provincial clinic at Meadowlands or build a provincial clinic at Diepkloof, if required.

- (p) Subject to prior approval by the State Department of Health in each case, Government part-refunds will be received on the expenditure on the tuberculosis sections in the proposed new health centres; and it is possible that part-refunds received in the past on existing clinic buildings may have to be refunded to the Government or offset against the part-refunds payable on the proposed new buildings.

The proposals now submitted for consideration are consistent with the relevant resolutions adopted by the Transvaal Provincial Executive Committee on 21st June 1963, as set out in Annexure C laid on the table. The proposals are set out in detail in Annexure D laid on the table which also reflect the financial implications: briefly, they are as follows:

1. In each of the 5 zones or areas there will be a provincial clinic and a municipal preventive health centre, situated near each other. (See Annexure B for details of the proposed zoning of the areas and the siting of the proposed Provincial clinics and Council preventive health centres).
2. The present clinic premises will be let at economic rentals to the Province for use as clinics.
3. New premises will be erected as preventive health centres for the services provided by the Council.
4. In no instance will provincial occupation in any zone precede the provision of adequate and suitable separate provincial clinic and preventive health centre premises for both authorities.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (25.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

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CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

5. The Province will assess the effect of operating the curative and midwifery services in one area before proceeding to the next.
6. The take-over of the curative and midwifery services will be effected over a transition period of approximately five years, during which period the erection of 5 preventive health centres will be required - at Tladi, Senoane, Jabavu, Orlando and Pimville, and 2 Provincial clinics - at Senoane and Pimville; the Provincial clinics to be let to the Province at economic rentals "with an option to purchase".
7. It will probably be necessary to provide preventive health centres at Meadowlands and Diepkloof if these townships are placed under the Council's jurisdiction at some future date. In this event, minor changes in the zoning of two areas may be made with advantages to the residents of Dube and Noordgesig. (The curative and midwifery services for Meadowlands and Diepkloof are presently provided by the Provincial Administration - at and from the Meadowlands Clinic and Baragwanath Hospital respectively).
8. (a) Based on the cost of the clinic recently erected for the Province at Tladi and the estimated cost of the proposed preventive health centre at Tladi, the estimated capital expenditure will be -

5 preventive health centres at R30,980 each -
R154,900

and

2 provincial clinics at R64,800 each -
R129,600

(b) The total capital outlay for the erection of preventive health centres will be substantially less than the expenditure for a similar number of provincial clinics.

:- (c) ...

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

* HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

(c) R40,000 has been provided in the 1963/64 Estimates of the Non-European Affairs Department for Preventive Health Centres at Tladi and Senaoane (R20,000) and for a Provincial clinic for Curative and Midwifery Services at Senaoane (R20,000); consequently the capital expenditure during 1963/64 should be limited to R40,000.

9. The creation of additional posts for 3 Medical Officers (Child Welfare), 6 Health Visitors (Bantu) 4 Clerks (Bantu) and 3 Labourers (Female); the filling of 1 vacant post of Health Visitor (European); and the abolition of 7 vacant posts of Health Visitor (European) and 5 vacant posts of Clinic Assistant (Bantu). (A report in connection with these changes to the staff establishment is at present under consideration by the Staff Board).

10. The financial implications are shown in detail on Annexure D. They may be summarised as follows:

Capital Expenditure (over a period of approximately 5 years)

Clinics for Curative and Midwifery Services	R129,600
Preventive Health Centres	R154,900

Recurring Expenditure - Curative and Midwifery Services

1962/63 - Approximate Gross Expenditure	R553,172
Approximate Net Expenditure	R126,633
1967/68 - Estimated Gross Expenditure	R 10,795
Estimated Net Expenditure	R 2,383

Recurring Expenditure - Preventive Health Services

1962/63 - Approximate Gross Expenditure	R420,966
Approximate Net Expenditure	R238,435
1967/68 - Estimated Gross Expenditure	R441,477
Estimated Net Expenditure	R257,746

:- IT ...

Ordinary Meeting of Council : 29th October 1963.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

* HEALTH AND AMENITIES COMMITTEE. (3.10.63)

CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

IT IS RECOMMENDED:

That the proposals contained in the foregoing report and Annexure D be approved in principle, and the Medical Officer of Health and/or the Manager, Non-European Affairs Department be authorised to report further on the details as and when necessary.

(100/7)

B. CURATIVE AND MIDWIFERY SERVICES :
PROVINCIAL SUBSIDY.

When the aforesaid representations were made to the Transvaal Director of Hospital Services for the transfer of the curative and mid-wifery services, representations were also made, as directed by the Council, for a full subsidy on the services pending the transfer.

The subsidy details in past years are as follows:

<u>Year ended</u>	<u>Actual Expenditure</u>	<u>Actual Subsidy</u>	<u>Net expenditure borne by City Council</u>
31. 3. 59.	R477,658	R396,646	R 81,012 (16.97%)
31. 3. 60.	531,376	441,916	89,460 (16.84%)
31. 3. 61.	529,194	443,641	85,553 (16.17%)
31. 3. 62.	550,377	435,551	114,826 (20.86%)

The principal reasons for the payment of a subsidy which falls short of the actual expenditure are as follows: the Provincial Administration assessed the subsidy on the actual expenditure for a previous financial year (e.g. the subsidy for the Provincial financial year which commenced on 1st April 1963 is based on the actual expenditure during the Council's financial year which ended on 30th June 1962); amounts are added to provide for (Provincial) approved items submitted by the Medical Officer of Health as anticipated additional requirements during the relevant subsidy year; the subsidy estimate on salaries is based on the relevant Provincial classification of posts and salary scales most of which are lower than the Council's scales; the subsidy allowed for the City Health Department head office administration expenditure in respect of the services in question is limited to one-third of the amount reflected

:- under ...

Ordinary Meeting of Council : 29th October 1963.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE

- MANAGEMENT COMMITTEE. (15.10.63)
NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)
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CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

under this heading in the Department's accounts. There are other relatively minor items which are adjusted, or excluded from the subsidy, in conformity with the Provincial policy to exclude expenditure which would not be incurred if the Provincial Administration provided the services (e.g. the Council's contribution to the employees' sick benefit societies and non-statutory insurance premiums).

The less favourable percentage for the subsidy received for 1961/62, as shown in the foregoing table, is largely the effect of a downward adjustment made by the Province (in assessing the subsidy for that year) in anticipation of reduced expenditure on drugs and medicines as a result of reduced attendances which followed the introduction (in May 1960) of the increased charge for attendances at the clinics and the revised basis of classification of patients. The expenditure did not fall to the extent anticipated.

The Director of Hospital Services has not given a written reply to the representations made regarding the full subsidy, but has indicated verbally to the Medical Officer of Health that it is most unlikely that his Department will revise its present policy and procedure for determining the subsidy.

In addition to the foregoing, it is necessary to report that on 6th February 1963 the Director of Hospital Services advised the Medical Officer of Health "that the Administrator-in-Executive Committee" had resolved that the 1963/64 subsidy for curative and midwifery services and for the inter-hospital transport of patients would be R490,725 and for dental services R7,825 - a total of R498,550; and on 3rd June 1963 he advised the Medical Officer of Health "that due to financial stringency the Provincial Council has imposed a cut on all grants with the result that your grant of R498,550 has been reduced to R490,880", the "amounts allocated under the various sub-heads to be reduced pro-rata".

This represents a deduction of R7,670 from the subsidy determined in accordance with the formula followed in previous years, and the implications are that this amount must now be borne by the Council or savings must be effected accordingly. On the present basis of operating the curative, midwifery and dental services it is most unlikely that the expenditure can be reduced: nevertheless efforts will be made to minimise expenditure as much as possible.

:- Another ...

Ordinary Meeting of Council : 29th October 1963.

ITEMS FROM HEALTH AND AMENITIES COMMITTEE.

MANAGEMENT COMMITTEE. (15.10.63)

NON-EUROPEAN AFFAIRS COMMITTEE. (3.10.63)

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CITY HEALTH AND NON-EUROPEAN AFFAIRS DEPARTMENTS.

Another aspect of the matter which requires consideration is the fact that in determining the subsidy payment for 1963/64, the Department of Hospital Services included an amount of R50,615 (in the aforesaid amount of R498,550) for the "inter-hospital transport of patients" in the South Western Bantu townships. The details previously supplied to the Province indicated that the estimated expenditure for the relevant year would be R70,355. The proposed payment is thus R19,740 less than what it should be.

It is considered that the Provincial payment for ambulance services (inter-hospital transport of Provincial cases) should not be classified as a subsidy because the Provincial Administration has consistently declined to accept responsibility for ambulance services as such, and should therefore pay for the use thereof at least on a cost basis. (The Provincial payments in respect of curative, midwifery and certain dental services are clearly subsidies based on the grounds that the Provincial Administration is the public authority responsible for the provision of such services).

In a letter dated 2nd August 1963, the Medical Officer of Health has made further representations to the Director of Hospital Services for re-consideration of these matters.

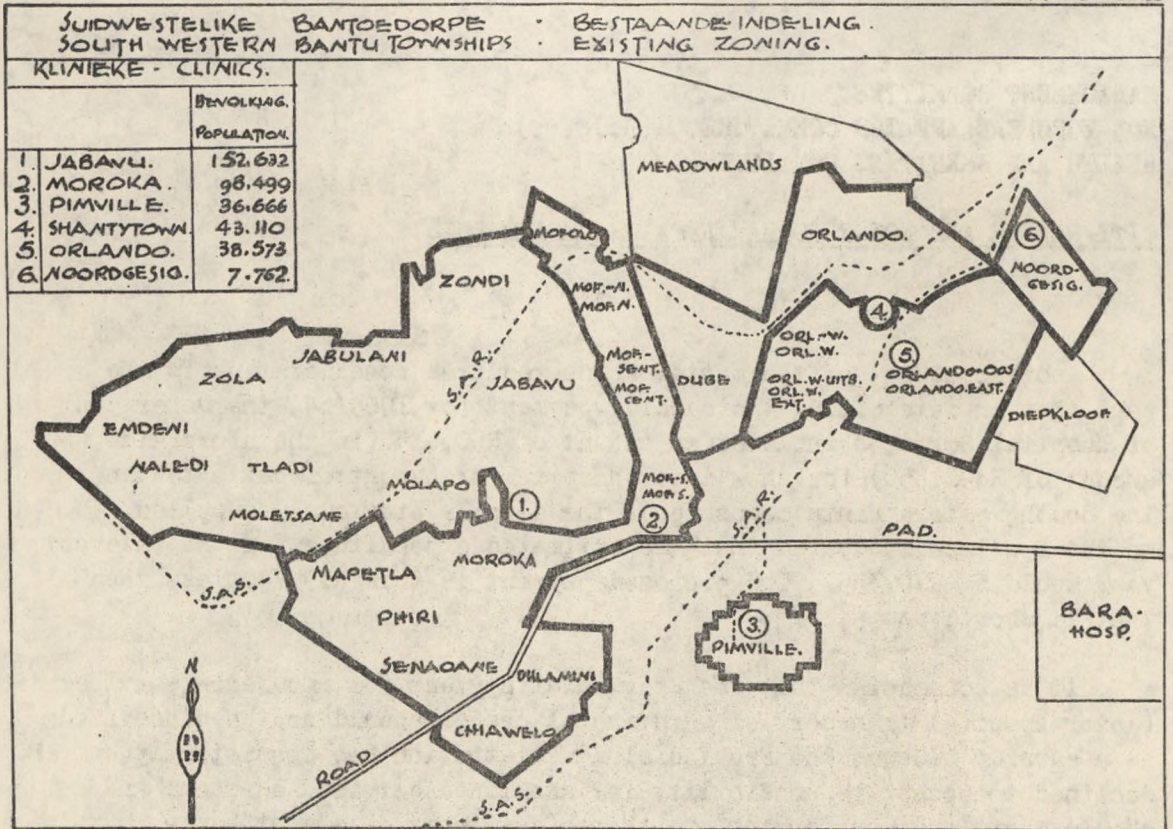
IT IS RECOMMENDED:

That the action of the Medical Officer of Health be confirmed and that he submit a further report in due course.

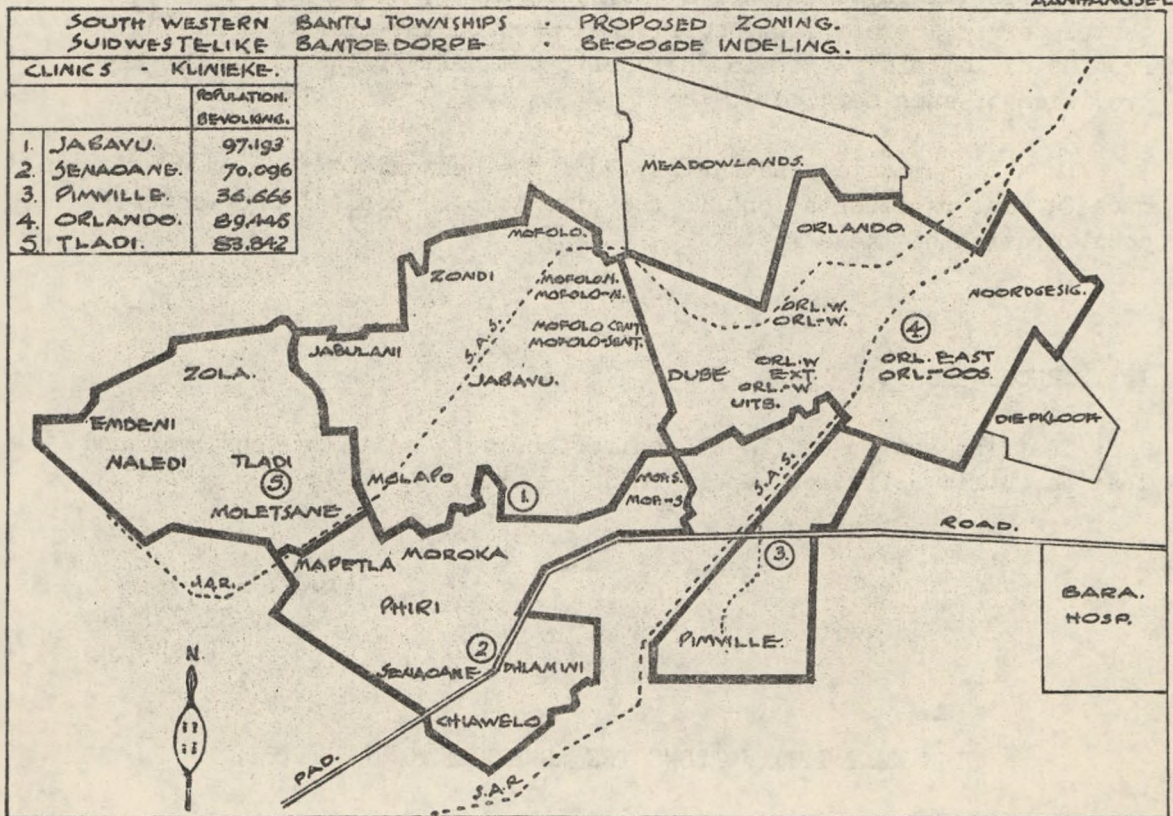
(100/7)
(M.O.H. 82/63)

THE NEXT ITEM FOLLOWS THE ANNEXURE TO THIS ITEM.

AANTHANGSEL ANNEXURE A.



ANNEXURE AANTHANGSEL B.



BARAGWANATH HOSPITAL.

MINUTES OF THE 47TH ORDINARY MEETING OF THE
HOSPITAL BOARD, HELD IN THE OFFICE OF THE
SUPERINTENDENT, ON THURSDAY 22ND NOVEMBER,
1963, AT 9.30 A.M.

PRESENT: Ds. J.M. DE BEER.
MR. R.S.C. DOVE.
MRS. E.C. ESTERHUIZEN.
MR. P. LEWIS.
MISS M. McLARTY. M.P.C.
MR. N. NIEDER-HEITMANN.

LEAVE OF
ABSENCE: PROFESSOR J.H. GEAR.
MR. M. VAN TONDER.

IN ATTENDANCE: DR. I. FRACK. (SUPERINTENDENT).
MISS A.W. SIMPSON. (CHIEF MATRON).
MR. J.L. VAN LOGGERENBERG. (SECRETARY).
MR. E. DU BRUIN. (PRINCIPAL ADMIN. OFFICER).
MR. N. PEARSON. (ENGINEER).
MR. J.R. VERMEULEN. (SECRETARY OF THE BOARD).

Owing to the unavoidable absence of the Chairman, it was necessary to call for nominations to fill the vacancy. Mr. R.S.C. Dove was proposed and seconded. As no further nominations were received Mr. Dove was elected to the Chair.

At the request of the Acting Chairman, the Meeting was opened with a prayer by Eerw. de Beer.

The Board then adjourned to inspect Tladi Clinic and paid a visit to Jabavu Clinic at the invitation of Mr. P. Lewis.

The Members inspected the Maternity Section of Tladi Clinic and were impressed with the modern equipment available. The Board, however, was most concerned that no steps have been taken over such a considerable period to make this fully-equipped unit available to the public.

Repeated approaches have been made to the Administration to grant the necessary authority to engage the staff required to open this section of the Clinic; all efforts have failed.

The Members felt strongly about the manner in which large sums of money have been expended on equipment which has been allowed to stand idle instead of being put to a better use to alleviate the acute overcrowding which exists at Jabavu Clinic. The lack of facilities at Tladi Clinic is a major factor in this state of overcrowding as the patients living in proximity to Tladi Clinic are obliged to seek assistance many miles away at a Municipal Clinic.

It was agreed that the feelings of the Board be conveyed to the Department in the form of the following resolution:-

"This Board is most concerned by the fact that the Midwifery section of Tladi Clinic has been fully equipped for a considerable period but still remains unoccupied due to the fact that the necessary authority to engage the required staff has not been furnished.

The/.....

The Board feels duty bound to comment on the fact that a large sum of money has been expended on equipment which has not been put to any use. As capital funds are always in short supply it is difficult to understand the reason why such funds should be allowed to be invested in such an uneconomical project.

The failure to open the Clinic is regarded as a major factor causing the gross overcrowding at Jabavu Clinic. This Municipal Clinic has to serve many thousands of patients residing in the area which could be served by the Tladi Clinic.

That the Department give this matter serious consideration in view of increasing shortage of accommodation and that the Board be informed at the earliest opportunity of what steps the Department proposes to take to speed up the opening of the Midwifery Unit at Tladi Clinic".

This matter will be discussed in detail at the following meeting of the Board.

2. EMPLOYMENT OF INDIAN, COLOURED AND CHINESE DOCTORS:

The Superintendent informed the Meeting that seven applications had been received and were referred to Coronation Hospital for consideration.

It is regretted that in view of the acute shortage of medical personnel these applicants could not be considered for employment at Baragwanath Hospital.

3. RETIREMENT OF DR. I. FRACK:

The Chairman on behalf of the Members of the Board extended the Board's best wishes to Dr. Frack in his future activities and thanked him for the manner in which the hospital has expanded under his guidance. His continued help to the Board over many years was of untold value.

The Board will follow his future career with interest.

All the Members associated themselves with the Chairman's remarks.

The following meeting of the Board will be held on Wednesday, 22nd January, 1964, at 9.30 a.m.

CONFIRMED:

DATE: _____

CHAIRMAN.

PROVINCIAL COUNCIL OF TRANSVAAL.

26th February, 1964.

(14) Mr. Lewis to ask the Administrator :-

- (a) When the Tladi Clinic buildings were completed;
- (b) When the Tladi Clinic was equipped for maternity services;
- (c) When it is intended to staff the Tladi Clinic for maternity services; and
- (d) How many miles patients in that vicinity have to travel to the nearest Clinic in the meantime.

Reply :-

- (a) 6th June, 1961.
- (b) Full maternity services will not be provided, only pre- and post-natal services.
- (c) Falls away in view of reply under (b).
- (d) This depends upon the situation of the homes of the patients. The clinic nearest to Tladi is the Jabavu Clinic, 4 miles distant.

PROVINSIALE RAAD VAN TRANSVAAL.

26 Februarie 1964.

(14) Mnr. Lewis sal die Administrateur vra :-

- (a) Wanneer die Tladi-kliniekgebou voltooi is;
- (b) Wanneer die Tladi-kliniek toegerus is met kraamdienste;
- (c) Wanneer dit die voerneme is om die Tladi-kliniek van personeel vir kraamdoeleindes te voersien; en
- (d) Hoeveel myl pasiënte in dié omgewing in-tussen tot by die naaste kliniek moet aflê.

Antwoord :-

- (a) 6 Junie 1961.
- (b) Volle kraamdienste sal nie verskaf word nie, slegs voor- en ná-geboorte dienste.
- (c) Val weg na aanleiding van antwoord onder (b).
- (d) Dit hang af van die ligging van die pasiënte se tuistes. Die kliniek naaste aan Tladi is die Jabavu-kliniek, 4 myl weg.

STAD JOHANNESBURG
STADSGESONDHEIDSAFDELING

CITY OF JOHANNESBURG
CITY HEALTH DEPARTMENT

HOEKSTRAAT 18,
JOHANNESBURG
POSBUS 1477
TELEFOON 22-0741



18, HOEK STREET,
JOHANNESBURG
P.O. Box 1477
TELEPHONE 22-0741

U VERW.
ONS VERW. 8/6/5/5.

YOUR REF.
OUR REF. 8/6/5/5.

Councillor P.R.B. Lewis, M.P.C.,
Acting Chairman,
MANAGEMENT COMMITTEE.
CITY HALL.

11 MAY 1964

Dear Councillor Lewis,

Discussion of 11 May 1964 with Dr. Spencer of this Department refers.

A. SALARY SCALES OF MEDICAL OFFICERS:

Provincial:

Grade 1 - R4080 - 4200 - 4350.
Grade 11 - R3120 - 3240 - 3480 - 3600 - 3720.

The Provincial Department of Hospital Services has classified the posts in the Council's Bantu Township Clinics as Grade 11 posts and subsidises on that basis with a maximum of R3720.

City Council:

R3120 x 120 - 3240 x 240 - 3480 x 120 - 4200 x 150 - 4350.

The minimum equals the minimum of the Provincial Grade 11 and the maximum equals the maximum of the Provincial Grade 1.

B. MEDICAL SERVICES IN LENASIA:

On information supplied by the Department of Community Development, a clinic is conducted by the Peri-Urban Areas Health Board in the Administration Block in Lenasia.

No services of any kind are controlled or provided by the Johannesburg City Council.

C. POPULATION OF MEADOWLANDS AND DIEPKLOOF:

Meadowlands:	63,062
Diepkloof:	<u>46,397</u>
Total:	109,459

D. MEETING : DIRECTOR OF HOSPITAL SERVICES : PRETORIA: 5 MAY 1964.

The following summarizes the more salient points of the above meeting:

- (a) The post of an additional Superintendent at Baragwanath Hospital had been approved and this official would be primarily responsible for the take-over of the curative and midwifery services conducted on behalf of the Provincial Administration by the Johannesburg City Council.

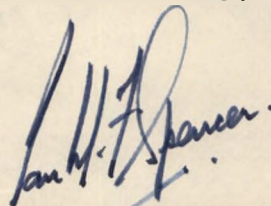
...2/...(b) The sequence...

- (b) The sequence of take-over scheduled in the approved 5 year plan for future development of the medical services must be observed.
- (c) The provision of a comprehensive curative and midwifery service at Tladi Clinic would be undertaken as expeditiously as possible by Baragwanath Hospital.
- (d) The Provincial Administration undertook to commence operation of the curative and midwifery services at Tladi, Senoane and Jabavu on the following dates:

Tladi	January 1965
Senoane	July 1965
Jabavu	January 1966

- (e) The Provincial Administration would expedite submission of the plans for Senoane Provincial Clinic to be erected by the Council for the Administration. The Administration may prefer to purchase rather than to rent the premises.
- (f) The Director of Hospital Services was of the personal opinion that the Provincial Administration should operate the ambulance service in the area.
- (g) Various legislative factors cause difficulty to the Province in rendering a satisfactory medical service. The Provincial Administration is empowered to provide a district nursing service but not a medical officer district service and is, in fact, only responsible for ambulance transport between Provincial Institutions i.e. hospitals and clinics.
- (h) Urgent representation was made to decrease the difference between expenditure and subsidization of the curative and midwifery services conducted by the Council for the Provincial Administration. Various approaches were discussed. The Director of Hospital Services considered that the State Department of Health should contribute toward decreasing the difference and a meeting between the Secretary for Health, the Director of Hospital Services and the Medical Officer of Health was suggested.

Yours sincerely,



for MEDICAL OFFICER OF HEALTH.

13/4/41

MEMORANDUM

DEPARTMENTAL AFFAIRS BRANCH

PROPOSAL TO MERGE THE POLY STREET AND POLLY STREET SECTIONS

In reply to your discussion with Mr. [redacted] on the above-mentioned subject, I wish to advise you as follows:-

Although the buildings in Polly Street are fairly adequate for two sections, consolidation could be achieved. The cost of conversion is, however, liable to be substantial and the results uncertain. The alterations required include closing of verandahs of the adjoining road to provide area for medical examinations and vaccinations, replanning and replacement of partitions on the north side of the building and constructing suitable "sound-proof" rooms for full medical examinations, construction of an X-ray room with adequate radiation protection, modification of the existing lavatories for males and females and reconstruction thereof elsewhere as well as relatively minor plumbing and electrical work entailed in the removal of the X-ray apparatus.

Over and above the substantial costs involved the following additional disadvantages should be noted:-

1. The present area available for male examinations is overcrowded and the Polly Street accommodation will not provide a substantially greater area. Anticipating continuation of the upward trend in numbers to be examined, it can confidently be expected that these proposed premises will, in a short space of time, become inadequate.
2. The efficiency of the examination procedure, which at times suffers for reasons of local daily occupational demands to a large extent in the flow of traffic in a certain direction. This would be difficult to achieve in "backstreet" premises.
3. While medical examinations of females is relatively a very neat task, it is felt that fewer females will attend the centre for examination if they are required to walk from Albert Street to Polly Street. The reduction in numbers for this very important service may well be substantial.
4. The presence of the usual number of male loiterers in the vicinity of Polly Street is a virtual *cul-de-sac* would also deter females from attending for examination as well as their employers from leaving them.
5. There is no particular advantage in bringing the two medical sections together. Separate medical and contact is presently maintained by medical visits

of the Senior Medical Officer and by telephone and messenger. There will be no saving in staff or equipment.

- 6. Loss of contact between the medical sections and the corresponding registration sections will be inconvenient and will tend to reduce efficiency.
- 7. With the disestablishment of the Waterval Hospital thought needs to be given to alternative facilities for treatment of Bantu municipal employees. A new building in the vicinity of the Albert Street Registration Office may well be able to provide these facilities.

In weighing up the costs as well as the inherent disadvantages of removal of the male examination centre to Polly Street, it would appear that the wisest and most economical solution would be for the building of a new examination centre on the ground opposite the Registration Offices and as close to them as is practicable.

B.

for MEDICAL OFFICER OF HEALTH.

P.S. ① Proximity to Coloured Primary School
 ② Potential nuisance by Bantu females for food trade.
 routine *Parma 2 Municipal*
 Throughput 1962 - 128,000
 1963 - 131,000
 1964 - 135,000 + 6000

DRAFT

CURATIVE AND MIDWIFERY SERVICES IN BANTU TOWNSHIPS :
TRANSFER TO PROVINCIAL ADMINISTRATION.

1. The Provincial Administration decided in March 1959 to subsidise the Curative and Midwifery Services and to take over executive control thereof in due course. In the 5 years that have elapsed there has been very little progress with the take-over: the services at Western Bantu Township have been transferred to Coronation Hospital and a Provincial Clinic which has been built at Tladi ~~and~~ is used only for a paediatric service. *(May 1961)* *Excluded 1960*

2. During this 5 year period the subsidy has become less, as indicated below:

<u>Year Ended</u>	<u>Actual Expenditure</u>	<u>Actual Subsidy</u>	<u>Net Expenditure Borne by City Council</u>
31.3.59	R477,658	R396,646	R81,012 (16.97%)
31.3.60	531,376	441,916	89,460 (16.84%)
31.3.61	529,194	443,641	85,553 (16.17%)
31.3.62	550,377	435,551	114,826 (20.86%)
31.3.63 (A)	538,470	422,015	116,455 (21.63%)
31.3.63 (B)	566,751	422,015	144,736 (25.54%)
		533,485	

increase retrospective pay not included
increase retrospective pay included

NOTE: The actual expenditure against item A does not include an amount of R28,281 paid as retrospective pay to European and Non-European personnel in terms of industrial conciliation agreements concluded during that year. The actual expenditure at B includes the said amount of R28,281.

3. (a) In terms of a letter (TH 60/34) from the Director of Hospital Services to the Medical Officer of Health on 12th July 1963, an overall policy has been agreed to regarding the establishment and siting of Provincial Clinics in the Bantu townships. *see draft b.2 Congestion at Clinics*

(b) The immediate requirements are -

- (i) the full scale development of the Provincial Clinic at Tladi; and
- (ii) early action on the plan for the Provincial Clinic to be built at Senaoane. (In the first paragraph of the Director's letter to the Medical Officer of Health on 4th September 1963 it was stated that it was hoped that it would be possible to provide the plan at an early date. There has been no further development).

4. It is also necessary to clarify the following items:

- (i) The Provincial policy concerning acceptance of responsibility for domiciliary medical and nursing services; and *Province can provide a domiciliary nursing service but not a doctor service*
- (ii) The Provincial policy concerning responsibility for ambulance removals. *Between Provincial Substitutions*

During a discussion on 31st October 1963, Mr. E. Uys of the Department of Hospital Services indicated that -

- (a) his Department may modify its policy in regard to the acceptance of responsibility for the inter-hospital transport of cases;
- (b) it was possible that a decision could be made to the effect:
 - (i) that his Department would accept responsibility only for the conveyance of cases which were not being treated in hospital owing to hospital accommodation not being available and cases transported to Provincial hospitals from the clinics;

*(ii)
Council charges for ambulance
Service Bantu Areas 50 cents cash
75 cents account.*

(11) that his Department would not accept responsibility for the transportation of other cases (whether travelling to or from Provincial hospitals or clinics).

(c) his Department had had to consider certain aspects of the empowering legislation in recent months with the result that the conclusion had been reached that the Province had no power to provide domiciliary medical services as distinct from domiciliary nursing and midwifery services: this could mean that it may decide not to subsidise domiciliary visiting by medical officers even if it is incidental to the nursing and midwifery.

CITY OF JOHANNESBURG
CITY HEALTH DEPARTMENT

STAD JOHANNESBURG
STADSGESONDHEIDSAFDELING

18, HOEK STREET,
JOHANNESBURG
P.O. Box 1477
TELEPHONE 22-0741



HOEKSTRAAT 18,
JOHANNESBURG
POSBUS 1477
TELEFOON 22-0741

YOUR REF.....

U VERW.....

OUR REF.....

ONS VERW.....

Councillor Mr. P.R.B. Lewis,
Management Office,
Room 105,
Municipal Offices,
Rissik Street,
JOHANNESBURG.

5 AUG 1965

Dear Mr. Lewis,

In my opinion, your intended address constitutes an accurate and correctly orientated reflection of the problems, attitudes and motivations of the complex transcultural and transitional community of Soweto. Neither being at variance with any of the views expressed, nor considering that any of the more salient features have been omitted, I find myself unable to offer any valid criticism or suggestion.

... Attached is a copy of very short notes I issue to post-graduate students at the Pretoria College of Nursing, and construct the lectures around them by enlarging on the various points mentioned. Possibly some sections may be of interest in formulating the background to your difficult subject.

May I thank you for the opportunity to have read this most interesting paper, which must inevitably be greatly appreciated by your audience.

Yours sincerely,

L.H.F. Spencer

City of

Stad



JWA/AV.

Johannesburg

19 APR 1967

TEL. 836-1911

TOWN CLERK'S DEPARTMENT
AFDELING VAN DIE STADSKLERK

P.O. BOX 1049
POSBUS

OUR REF. 101/4/1.
ONS VERW.

YOUR REF. 3/4/34 Mr. J.C.
U VERW. Pretorius.

PLEASE ASK FOR SPREEK ASSEMBLIEF
MR. MNR. Atkinson.

→ CHAIRMAN,
NON-EUROPEAN AFFAIRS COMMITTEE.
MANAGER,
NON-EUROPEAN AFFAIRS DEPARTMENT.
(Ref. N4/12/3 - Mr. Robinson).
MEDICAL OFFICER OF HEALTH.
(Ref. 13/33/3).

The Director of Hospital Services,
Transvaal Department of Hospital Services,
Private Bag 221,
PRETORIA.

Copy for your information.
... Copy of preliminary site report
and plan to Chairman, Non-
European Affairs Committee.

Dear Sir,

COPY

HOSPITAL SITE IN SOWETO.

[Signature]
CLERK OF THE COUNCIL.

Further to my letter of the 21st February 1967, I have to advise you that an investigation into the availability of suitable vacant land in Soweto for possible hospital development has been completed by the Council's Non-European Affairs Department and a preliminary site report together with a plan indicating the available land is enclosed.

As the establishment of a hospital within the Soweto complex will place additional demands on the existing services namely, the supply of electricity, water and sewerage reticulation, road development as a result of increased vehicular and pedestrian traffic, etc., the various departments of the Council which are concerned have been asked to comment on the matter prior to any decision being taken on the siting of a new hospital.

It will also be necessary to conduct a site inspection with representatives from your department owing to the nature of the topography, the presence of smog in the area, and train noises especially during peak traffic periods. The Non-European Affairs Department has already discussed the need for such an inspection with Mr. J.C. Pretorius who agreed that one would be arranged at a later date.

It is appreciated that the proposal for this additional hospital site emanated from your department. I informed you as long ago as the 14th June 1965 that the Council's Medical Officer of Health agrees that the provision of hospital accommodation additional to the planned 750-bed hospital for Bantu of the West Rand is an urgent necessity. The urgency has no doubt increased with the passing of nearly two years since then. The Council is affording its fullest co-operation, and it is hoped that this matter can be pressed with the degree of urgency that your department itself expressed quite a long time ago.

Yours faithfully,

[Signature]
CLERK OF THE COUNCIL.

NON-EUROPEAN AFFAIRS DEPARTMENT.

N4/12/3.

3rd March 1967.

SITE REPORT.

There are only 3 vacant sites of 30 acres or more that could be considered for hospital development within the Soweto complex, namely:-

SITE 1:

Township : Jabulani.
Zoning : Civic Centre.
Area : Approximately 40 acres east of the Jabulani water tower and west of the Jabulani Hostel.
Topography: Very high lying ground with a gradual slope. Scattered rocky outcrops. (Ventersdorp system).

Situation in relation to:

Main township roads : Immediate and easy access.
Rail transport : ½ mile from Inhlazane Station. Rail passes within an ⅓ mile of site.

Remarks: This is considered to be the most suitable of the three possible sites. It is approximately ½ mile from the major business, administrative and social development in the Civic Centre and therefore not too close.

SITE 2:

Township : Jabulani.
Zoning : Moletsani Hostel.
Area : Approximately 42 acres bounded by the Jabulani Civic Centre to the north and east, the railway line to the south and major "inner ring" road to the west.
Topography: Fairly high lying ground on a very gradual slope. (Ventersdorp system).

Situation in relation to:

Main township roads: Immediate and easy access on bus route.
Rail transport: Approximately ⅓ mile from Inhlazane Station.

Remarks: This is not considered to be a suitable site from a town planning point of view for the following reasons:-
(a) Immediately adjoining major business, administrative and social development in the adjoining Civic Centre and from a distance would overpower the impressive architectural features incorporated in the civic centre.

- (b) Immediately adjoining and fronting on to the residential area of Moletsane.
- (c) This heterogeneous development on a major scale and within a confined area would create eventual traffic chaos.

SITE 3:

Township: Mofolo South.
Zoning : Hospital.
Area: Approximately 30 acres immediately north of the Old Potchefstroom Road.

Topography: Very low-lying ground on a main drainage line. Area of stand reduced when high-water mark taken into account.

Presence of rocky outcrops to the west of the stream and the land to the east is pitted by excavations and brick dumps.

The slope of the land on both sides of the stream is most unfavourable for hospital development.

Situation in relation to:

Main township roads: Immediate and easy access. On bus route.
Rail transport : Approximately 1 mile.

Remarks: This site is considered most unsuitable from an engineering and health point of view.

M.P. de J. Swart
PLANNING & DEVELOPMENT OFFICER.

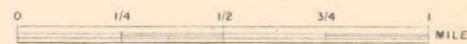
CITY COUNCIL OF JOHANNESBURG
CITY ENGINEERS DEPARTMENT
SKELETON ROAD MAP

OF
SOWETO

SHOWING
POSSIBLE SITES FOR HOSPITAL
DEVELOPMENT



SCALE 1:20 000



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