48. This figure was determined according to the rough breakdown that the costs are:

R 1 000 000 for each economically active individual employed in a lucrative profession;

R 600 000 for other economically active graduates - except teachers;

R 350 000 for other economically active individuals.

- 49. Finance Week, 3 August 1989
- 50. According to the National Manpower Commission there will be a shortage of approximately 1 100 000 skilled individuals by the turn of the century. This represents a growth in shortages of 3,3% per annum. NMC 1987, p 43.
- 51. NMC 1987, p13
- 52. See Glaser

- 53. See Glaser, van Dyk, and Shandler (a).
- 54. See Shandler (a)
- 55. See Bernstein and Adams
- 56. See Van der Merwe
- 57. See Shandler (a)
- 58. See Research Surveys
- 59. See van Dyk and Glaser
- 60. See van Dyk
- 61. See Glaser
- 62. See Glaser
- 63. See van Dyk
- 64. See Glaser
- 65. See Roux, Pp 4-6
- 66. Roux, p
- 67. Van Dyk, Pp 19 21
- 68. 1986 Defence White Paper

- 69. For a full discussion of issues in the formulation of defence manpower procurement policy, see Cooper, 1982.
- 70. See Arguments for Conscription
- 71. DWP/86, p6
- 72. Roux and Atkins argue that a professional force may be more cost-effective.
- 73. DWP/86, p 19
- 74. Strong opposition to the extension of conscription in this way have been voiced by spokesmen for the National People's Party and Solidarity which are represented in the House of Delegates, and by the Labour Party in the House of Representatives. See Race Relations Surveys for 1985, p419 and 1987/8, p513.
- 75. Shandler (b)
- 76. See Shandler (a)
- 77. See Research Surveys. The concept employed in this survey was: "There would be a choice when you are called up which would enable you to do your National Service outside of the Defence Force. This means that you would serve in a civilian role, for example, helping the underprivileged, doing animal welfare work, doing a desk job in a government department, etc."
- 78. Note: This was a choice between alternative service and the twoyear period of military service.
- 79. See Glaser
- 80. See Ritchkin. This study focussed on the North Eastern Transvaal, in particular, the Mapulaneng area. Surveys were conducted among workers at a single concern in Bushbuckridge, organisations, experts and important local individuals, Ministers and parliamentarians in Kangwane and Lebowa, and a Johannesburg-based rural development agency.
- 81. See Shandler (b)
- 82. See Payne and Fine. The survey investigated the perceptions of public service organisations regarding military service and the concept of Civilian National Service. A public service organisation is defined as an organisation which is involved in some form of community service to the South African public. Public service organisations in both the public and non-profit sectors were surveyed.
- 83. It is important to note that there was a low response rate to this survey, and that respondents from the public sector were in the main related to black administrations, or parastatals.

- 84. Roux, p8. This calculation is based on the assumption that the labour value of each participant in such a scheme would on average be approximately R 25 000 to R 30 000 per annum.
- 85. Glaser
- 86. van Dyk
- 87. See Shandler (a)
- 88. See Section 6. Towards a Policy for Civilian National Service in South Africa.
- 89. See Payne and Fine
- 90. See Support for Civilian National Service above
- 91. See Ritchkin
- 92. Ritchkin, p8
- 93. See Shandler (b)
- 94. Shandler (b), p7
- 95. See Evans
- 96. This is an assumption and is open to correction. The SADF does not make public the figure for the number of men not reporting for duty.
- 97. See Economic Benefits of Civilian National Service above
- 98. See: Provisions for National Service
- 99. See Bernstein for a full discussion of the current alternatives available in South Africa.
- 100. From the Minutes of a Meeting between representatives of the National Community Servers' Group and Representatives of the Department of Manpower, 3/9/87, quoted in Bernstein, p26.
- 101. See Bernstein and van Dyk.
- 102. For a detailed description of international provisions see Evans.
- 103. This principle is contained in the United Nations Declaration of Human Rights, the International Convention on Civil and Political Rights, the European Convention on Human Rights and Fundamental Freedoms, the American Declaration on the Rights and Duties of Man, the American Convention on Human Rights, and the African Charter on Human and Peoples' Rights.

- 104. These countries are: Austria, Belgium, Denmark, Finland, France, West Germany, Hungary, Italy, Netherlands, Norway, Poland, Portugal, and Sweden.
- 105. These are: East Germany, Switzerland and Uruguay
- 106. South Africa and Czechoslovakia
- 107. Argentina, Bulgaria, Greece, Israel, and the USSR
- 108. Austria, Belgium, Bulgaria, Denmark, Finland, France, West Germany, Italy, Netherlands, Norway, Portugal, Spain, and Sweden.
- 109. Quoted in Taitz, p249
- 110. Ibid, p250
- 111. Roux, pp19-23
- 112. See Edeling
- 113. Ibid
- 114. Shandler (a)
- 115. Glaser
- 116. See Research Surveys
- 117. See Defence White Paper 1986. The reason for the reduced period of actual service is due to Citizen Force members only serving about a half of their commitment due to not being called up, deferments, etc.
- 118. Shandler (a)
- 119. See Glaser
- 120. Payne and Fine
- 121. Ritchkin
- 122. Roux, p26
- 123. See Evans
- 124. See Shandler (b) and Ritchkin
- 125. See Evans

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### APPENDIX ONE

# A DESCRIPTION OF THE ALTERNATIVE NATIONAL SERVICE RESEARCH PROJECT

The Alternative National Service Research Project was established at the Centre for Policy Studies in September 1988. The purpose of the project was to investigate the current system of National Service and the hypothesis that a system of Civilian National Service may serve as a viable policy response to the current limits of conscription.

The focus of the research fell on investigating manpower and economic issues, although not to the exclusion of political aspects. As a policy research project the aim of the work was to formulate policy proposals on the issue of National Service.

The research covered issues relating to current policy, the nature of current National Service, its limits and possibilities, as well as a range of issues related to alternative policy.

A team of researchers was retained to conduct the research. The following is a list of the research areas, and the researchers responsible for them:

The Extent and Cost of the Brain Drain

A Survey of attitudes regarding Emigration, Conscription and Alternative Service in the Business and Professional Communities

A Survey of attitudes regarding Emigration, Conscription and Alternative Service among staff at Tertiary Training Institutions

A Survey of attitudes regarding Emigration, Conscription and Alternative Service among Final Year Male Students

Research Surveys (Pty) Ltd and David Shandler

Research Surveys (Pty) Ltd

A Survey of Attitudes regarding Conscription and Alternative National Service among Male Matric Pupils

An International Comparative Study of Conscription and Alternative Forms of Service Gavin Evans

Clive Glaser

Prof. Anthony Asher, University of the Witwatersrand

Hanlie van Dyk, Centre for Policy Studies A Case Study for a Possible Civilian National Service Scheme in the North Eastern Transvaal

The Economics of Alternative Service

Edwin Ritchkin

Prof Andre Roux (University of the Western Cape), in association with Prof. P Black (University of Stellenbosch), Prof C McCarthy (University of Stellenbosch), Prof. L. Loots (University of the Western Cape), Dr P Moll (University of Cape Town), and A Donaldson (Rhodes University)

A Survey of attitudes regarding Emigration, Conscription and Alternative Service among Public Service Organisations

Conscription and Alternative Service in South African Law

Current Systems of Alternative Service in South Africa

A Survey of attitudes regarding Emigration, Conscription and Alternative Service among Selected Black Opinion Makers Roddy Payne and Pam Fine

Khanya Motshabi, University of the Witwatersrand

Jeremy Bernstein

David Shandler

Supervision of the project was provided by a Management Committee which was comprised of:

Mr David Shandler	(Project Leader)	
Mr Mark Swilling	Research Officer, Centre for Policy Studies,	
	University of the Witwatersrand	
Mr Mark Philips	Researcher, Centre for Policy Studies	
Dr Jacky Cock	Senior Lecturer, Department of Sociology,	
	University of the Witwatersrand	
Mr Roland White	Research Officer, Urban Foundation	
Mr Roddy Payne	Researcher, Urban Research Services	
Dr Robin Lee	Senior Research Fellow, Centre for Policy Studies	

An Academic Reference Group provided a referencing service. They assessed the research papers and were not responsible for the final policies suggested. This group was made up of:

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Prof. Lawrie Schlemmer Prof. Mervyn Shear	Director, Centre for Policy Studies Deputy Vice-Chancellor, University of the Witwatersrand
Prof. June Sinclair	Dean, Faculty of Law, University of the Witwatersrand
Prof. Ettiene Mureinik	Head, School of Law, University of the Witwatersrand
Prof. Eddie Webster	Head, Department of Sociology, University of the Witwatersrand
Prof. Brian McKendrick	Head, School of Social Work, University of the Witwatersrand
Prof. Van Zyl Slabbert	Associate Professor, Graduate School of Business Administration, University of the Witwatersrand
Dr Robin Lee	Senior Research Fellow, Centre for Policy Studies
Mr Fuaad Cassim	Lecturer, Department of Economics, University of the Witwatersrand
Mr Nic Binnedel	Lecturer, Graduate School of Business Administration, University of the Witwatersrand
Mr Cedric de Beer	Co-Director, Centre for the Study of Health Policy, University of the Witwatersrand
Mr Edwin Cameron	Lecturer, Centre for Applied Legal studies, University of the Witwatersrand
Mr David Unterhalter	Special Assistant to the Managing-Director, Small Business Development Corporation
In addition, the following al	so refereed papers:

Dr Charles Simkins	Economist, Urban Foundation
Mr Mike Sarakinsky	Lecturer, Department of Sociology, University of
	the Witwatersrand
Mr Steve de Gruchy	Chaplain undergoing Community Service, Groote
	Schuur Hospital, Cape Town
Mr Mark Addleson	Lecturer, Graduate School of Business
	Administration, University of the Witwatersrand

It should be noted than an attempt was made to compare research findings with the South African Defence Force, but this was not possible as material held by the Defence Force is confidential and for its internal use only.

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